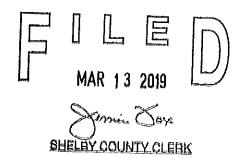
SHELBY COUNTY, ILLINOIS
BASIC FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
YEAR ENDED AUGUST 31, 2018



MOSE, YOCKEY, BROWN & KULL, LLC CERTIFIED PUBLIC ACCOUNTANTS SHELBYVILLE, ILLINOIS

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**Financial Section** 

230 N. Morgan Street P.O. Box 317 Shelbyville, IL 62565 Tel: 217.774.9587

Fax: 217.774.9589

MOSE, YOCKEY, BROWN & KULL, LLC

ROBIN R. YOCKEY, CPA KENT D. KULL, CPA CORY A. BROWN, CPA

WILLIAM R. MOSE, CPA

### Certified Public Accountants

#### INDEPENDENT AUDITOR'S REPORT

To the County Board Members Shelby County Shelbyville, Illinois

Email: mybkcpas@consolidated.net

#### Report on the Financial Statements

We have audited the accompanying modified cash basis financial statements of the governmental activities, the discretely presented component unit, each major fund, and aggregate remaining fund information of Shelby County, Illinois as of and for the year ended August 31, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position-modified cash basis of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Shelby County, Illinois, as of August 31, 2018, and the respective changes in financial position-modified cash basis, thereof for the year then ended in accordance with the basis of accounting as described in Note 1.

#### Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### Other Matters

Supplementary Information and Single Audit

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Shelby County, Illinois' basic financial statements. The items included in the "Supplementary Information" sections of the report and the "Single Audit" section of the report, including the schedule of expenditures of federal awards, as required by *Title 2 U.S. Code of Federal Regulations Part 200*, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The items included in the "Supplementary Information" sections of the report and the "Single Audit" section of the report, including the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the items included in the "Supplementary Information" sections of the report and the "Single Audit" section of the report, including the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued a report dated March 13, 2019 on our consideration of Shelby County, Illinois' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Shelby County, Illinois' internal control over financial reporting and compliance.

Mose Colored From Squee, who

Mose, Yockey, Brown & Kull, LLC Certified Public Accountants Shelbyville, Illinois

March 13, 2019

230 N. Morgan Street P.O. Box 317 Shelbyville, IL 62565 Tel: 217.774.9587 Fox: 217.774.9589

Email: mybkcpas@consolidated.net



ROBIN R. YOCKEY, CPA KENT D. KULL, CPA CORY A. BROWN, CPA

WILLIAM R. MOSE, CPA

Certified Public Accountants

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the County Board Members Shelby County, Illinois Shelbyville, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the modified cash basis financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Shelby County, Illinois as of and for the year ended August 31, 2018, and the related notes to the financial statements, which collectively comprise Shelby County Illinois' basic financial statements, and have issued our report thereon dated March 13, 2019.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Shelby County, Illinois' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Shelby County, Illinois' internal control. Accordingly, we do not express an opinion on the effectiveness of Shelby County, Illinois' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Shelby County, Illinois financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs and referenced as finding 2018-001 that we consider to be a material weakness.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Shelby County, Illinois' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of Shelby County, Illinois in a separate letter dated March 13, 2019.

#### Shelby County Illinois' Response to Findings

Shelby County, Illinois' response to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. Shelby County, Illinois' response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Shelby County, Illinois' internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mose. Cfockers Brown Squee, LLC

Mose, Yockey, Brown & Kull, LLC Certified Public Accountants Shelbyville, Illinois

March 13, 2019

230 N. Morgan Street P.O. Box 317 Shelbyville, IL 62565 Tel: 217.774.9587 Fax: 217.774.9589



ROBIN R. YOCKEY, CPA KENT D. KULL, CPA CORY A. BROWN, CPA

Email: mybkcpas@consolidated.net

WILLIAM R. MOSE, CPA

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQURIED BY THE UNIFORM GUIDANCE

To the County Board Members Shelby County, Illinois Shelbyville, Illinois

#### Report on Compliance for Each Major Federal Program

We have audited Shelby County, Illinois' compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Shelby County, Illinois' major federal programs for the year ended August 31, 2018. Shelby County, Illinois' major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Shelby County, Illinois' major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Shelby County, Illinois' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Shelby County, Illinois' compliance.

#### Opinion on Each Major Federal Program

In our opinion, Shelby County, Illinois complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2018.

#### Report on Internal Control Over Compliance

Management of Shelby County, Illinois is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Shelby County, Illinois' internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Shelby County, Illinois' internal control over compliance.

A deficiency in Internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in Internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Mose, Yockey, Brown, & Kull, LLC

Mose. Cfockers Brown Space, LLC

Certified Public Accountants

Shelbyville, Illinois

March 13, 2019

Supplementary Information (Part 1 of 2)

## SHELBY COUNTY, ILLINOIS MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

In June 1999, the Governmental Accounting Standards Board (GASB) issued Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments (GASB No. 34), which established new requirements and a new reporting model for the annual financial reports of governments. The objective of the MD&A section is to enhance the understandability and usefulness of the basic financial statements. The MD&A should be read as an addendum to other information presented in the financial statements such as the Notes to the Financial Statements.

The financial statements incorporate the Shelby County Office of Tourism as a discretely presented component unit per GASB Statement No. 61. The Shelby County Airport Commission and the Shelby County Health Department are included as blended units of the County.

Condensed financial statements shown in the MD&A are presented for the primary government only, and exclude the component unit. Therefore, the primary government referred to in the MD&A statements for Governmental activities is comprised of the County, the Airport Commission and the Health Department.

#### **FINANICAL HIGHLIGHTS**

- Henton County Highway Bridge was opened to traffic
- Jet Fuel Tank was put into service
- · Area Imagery was completed
- Courthouse Roof repair was started
- Unspent Revolving Loan Fund monies were returned to the State of Illinois
- The County entered into a partially self-funded contract for employee health insurance

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The County's basic financial statements include 1) government-wide financial statements, 2) governmental and fiduciary fund financial statements, and 3) notes to the financial statements. The basic financial statements also contain supplementary information.

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

Government-wide financial statements provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. The two government-wide statements are prepared on the modified cash basis of accounting and are explained below. Any internal activities within activity type in the government-wide financial statements have been eliminated or reclassified.

The Statement of Net Position – Modified Cash Basis includes the County's total assets and liabilities, with the difference reported as net position. Over time, increases or decreases in net position can serve as a useful indicator of whether the financial position of the County is improving or deteriorating. A condensed version of this statement for Governmental activities is presented in the MD&A.

The Statement of Activities – Modified Cash Basis reports how the County's net position changed during the fiscal year. An important purpose of the design of the statement of activities is to show the financial reliance of the County's distinct activities or functions on revenues provided by the County's taxpayers.

Both government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues. Governmental activities of the County include general government, public safety, corrections, judiciary, public works/transportation, and health and welfare.

#### **FUND FINANCIAL STATEMENTS**

The fund financial statements provide detailed information about significant funds available for appropriation. Fund accounting ensures compliance with finance-related legal requirements. The County has the following two types of funds:

Governmental Funds – Most of the County's basic services are included in governmental funds. The fund statements focus on (1) cash and financial assets that can readily be converted to cash flow and (2) the balances remaining at year-end that are available for spending. The governmental funds financial statements provide a detailed short-term view. The General Fund is the main operating account of the County and the largest of the governmental funds. Fund income is comprised of various sources for non-dedicated purposes. Other major governmental funds include the County Health Fund, the County Highway Fund, the Mental Health Fund, and the Rural Transportation Fund. Remaining governmental funds, which include special revenue funds are considered non-major governmental funds.

<u>Fiduciary Funds</u> – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's programs. The County's fiduciary funds consist of private purpose trust funds and agency funds, which are used to account for monies received, held and disbursed, as required by statute.

#### NOTES TO THE FINANCIAL STATEMENTS

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

On the following condensed statement, net position is calculated as total assets less total liabilities. Assets are distinguished as capital assets and the remainder as current and other assets. Liabilities are classified as long-term (average maturity of greater than one year) and the remainder as current liabilities. Per generally accepted accounting principles, net position is subdivided into three categories; net investment in capital assets; restricted net position; and unrestricted net position. The County reported \$6,662,145 and \$7,062,141 of restricted net position as of August 31, 2018 and 2017, respectively. Net position may serve over time as a useful indicator of a government's financial position. The Governmental net position was \$29,681,555 and \$30,479,874 as of August 31, 2018 and 2017, respectively.

Following is a separate Summary of Net Position – modified cash basis as of August 31, 2018 and 2017 for Governmental Activities:

#### Summary of Net Position – Modified Cash Basis Governmental Activities August 31, 2018 and 2017

	2018	2017
Current and other assets	\$11,474,761	\$12,015,841
Capital assets, net of accumulated depreciation	18,355,436	18,769,350
Total Assets	\$29,830,197	\$30,785,191
Short-term liabilities Long-term liabilities	\$ 135,957 <u>12,685</u>	\$ 305,317 
Total Liabilities	\$ 148,642	\$ 305,317
Net Position:		
Net Investment in Capital Assets Restricted for Inventory Restricted for Insurance Restricted for Employees' Retirement Restricted for Public Safety Restricted for Public Works and Transportation Restricted for Economic Development Restricted for Health and Welfare Restricted for Other Purposes Unrestricted	\$18,342,751 8,444 899,216 1,259,152 385,584 1,118,281  2,125,624 865,844 4,676,659	\$18,619,350 7,766 1,011,081 1,128,795 427,876 1,074,022 504,086 1,971,345 937,170 4,798,383
Total Net Position	<u>\$29,681,555</u>	<u>\$30,479,874</u>

Sixty-two percent of the County's Government-wide total net position reflect investment in capital assets such as land, buildings, machinery, and equipment, less any related outstanding debt used to acquire those assets as of August 31, 2018 compared to 61% as of August 31, 2017. The County uses these capital assets in operations and, consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The remaining balance of unrestricted net position may be used to meet the County's ongoing obligations. As of August 31, 2018 and 2017, the County had positive balances in all categories of net position for the governmental activities. The County's overall financial position deteriorated with net position decreasing \$798,319 during fiscal year 2018.

The following statement is a condensed version of the Changes in Net Position – modified cash basis for Governmental Activities:

#### Changes in Net Position – Modified Cash Basis Year Ended August 31, 2018 and 2017

Receipts:	2018	2017
Program Receipts: Fines, fees, & charges for services Operating grants and contributions Capital grants and contributions General Receipts:	\$ 1,480,705 2,853,881 	\$ 1,463,030 2,349,785 1,517,409
Property taxes Sales and other taxes Unrestricted investment earnings Other receipts	4,468,007 2,325,533 12,342 145,927	4,288,211 3,219,079 10,727 328,116
Total Receipts	<u>\$11,286,395</u>	<u>\$ 13,176,357</u>
Disbursements: General government Public safety Corrections Judiciary Public works/transportation Health and welfare Interest on long-term debt	\$ 2,444,555 2,774,060 146,105 718,963 3,808,259 1,678,352	\$ 2,979,941 2,490,825 145,970 520,254 3,515,919 1,468,046
Total Disbursements	<u>\$11,570,294</u>	<u>\$11,120,955</u>
Excess (Deficiency) of Receipts over Disbursements	\$ (283,899)	\$ 2,055,402
Special Item	(514,420)	
Change in Net Position	\$ (798,319)	\$ 2,055,402
Net position – September 1,	30,479,874	29,078,814
Prior Year Adjustment		(654,342)
Net position – August 31,	<u>\$29,681,555</u>	<u>\$30,479,874</u>

The "special item" in 2018 represents the return of Revolving Loan Fund proceeds to the State of Illinois.

#### FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

The County's Governmental Funds provide information on near-term inflows, outflows, and balances of spendable resources. The unreserved fund balance indicates the net resources available for spending at the end of the fiscal year. It is a particularly useful indicator of net resources. When coupled with future resources, these resources shape the programs and the disbursements in future years. Per the Statement of Revenues Received, Expenditures Disbursed and Changes in Fund Balances, the County's Governmental Funds reported a combined fund balance of \$11,338,804 and \$11,710,524 as of August 31, 2018 and 2017, respectively. Of these amounts, \$6,653,701 is restricted due to external limitations on its use, such as by debt covenants, legal restrictions, or intention of grantors, donors, or trustees. A total of \$8,444 of fund balance is considered unspendable because it has been used for real estate tax stamp inventory. Committed fund balances total \$122,588 and represent amounts that have been committed by formal action of the County Board. A total of \$1,651,463 has been assigned meaning there are limitations resulting from its intended use, such as construction of capital assets, payment of debt service, and for other purposes. The remaining \$2,902,608 is unassigned and can be used for any lawful purpose.

The fund balance for all Governmental Funds at the fiscal years ended August 31, 2018 and 2017 had a negative net change of \$371,720 and a positive net change of \$987,116, respectively.

Per the Statement of Revenues Received, Expenditures Disbursed and Changes in Fund Balance, total Governmental receipts for the fiscal years 2018 and 2017 were \$11,299,929 and \$11,682,428, respectively and total disbursements were \$11,177,164 and \$10,695,312, respectively.

#### **GENERAL FUND**

The County Board concentrates its financial oversight on the General Fund because it is the core operating fund and allows the most discretion in allocations. At the end of the current fiscal year, unassigned fund balance of the general fund is \$2,904,365, while total fund balance is \$3,934,613. As a measure of the general fund's liquidity, it may be useful to compare the unassigned fund balance and total fund balance to total fund expenditures and other financing sources. Unassigned fund balances represents 52 percent of total general fund expenditures and other financing sources, while total fund balance represented 70 percent of that same amount. For the year ended August 31, 2018, receipts of \$4,939,703 less disbursements of \$5,219,617 resulted in a decrease in fund balance of (\$279,914). After the net transfers of (\$97,618), the result was a net decrease in the General Fund fund balance of \$(377,532). For the year ended August 31, 2017, receipts of \$5,770,938 less disbursements of \$4,783,289 and net transfers of (\$101,471) resulted in a net increase in fund balance of \$886,178.

The largest receipt sources for the General Fund are property taxes, sales taxes, and income taxes which account for 71 and 75 percent of receipts for the years ended August 31, 2018 and 2017, respectively. General government and public safety are the primary operations of the general fund. Approximately 79 and 81 percent of the General Fund's disbursements are for general government and public safety activities for the years ended August 31, 2018 and 2017, respectively.

#### **COUNTY HEALTH FUND**

The largest source of revenues received for the County Health Fund are property taxes, charge for services, federal, and state grant receipts from State of Illinois agencies which account for 99 and 98 percent of receipts for the years ended August 31, 2018 and 2017, respectively. The County Health Fund's basic purpose is the protection and improvement of the public health in the County.

#### **COUNTY HIGHWAY FUND**

The largest source of revenues received for the County Highway Fund are property taxes, federal and state grants and Motor Fuel Tax which accounts for 86 and 85 percent of receipts for the years ended August 31, 2018 and 2017, respectively. The County Highway Fund accounts for the maintenance and construction of roads and bridges in the County.

#### MENTAL HEALTH FUND

The largest source of revenues received for the Mental Health Fund is property taxes which accounts for 97 and 96 percent of receipts for the years ended August 31, 2018 and 2017, respectively. The Mental Health Fund's basic purpose is to provide for the community health facilities and services for the mentally challenged in the County.

#### **RURAL TRANSPORTATION**

The largest source of revenues received for the Rural Transportation Fund are federal and state grants which accounts for 100 percent of receipts for the years ended August 31, 2018 and 2017. The Rural Transportation Fund provides public transportation for the residents of multiple counties, including Shelby County.

#### **BUDGETARY HIGHLIGHTS**

The County prepares an estimate of revenues and a budget for the General Fund and all of the Special Revenue Funds using the modified cash basis of accounting. The County's Fiduciary Funds are not required to prepare budgets. The General Fund's actual receipts were more than budgeted amounts by \$135,203 and actual disbursements were less than budgeted amounts by \$3,488, resulting in a positive budget variance of \$138,691. There were no significant variations between the original budget and the final amended budget nor between the final amended budget and actual results. The other Information section contains the Budgetary Comparison Schedule — Modified Cash Basis for the General Fund, County Health Fund, County Highway Fund, Mental Health Fund, and Rural Transportation Fund.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### CAPITAL ASSETS

The County's investments in capital assets as of August 31, 2018 and 2017 (net of accumulated depreciation), are summarized below for Governmental-Type Activities:

# Capital Assets Governmental Activities (Net of Depreciation) August 31, 2018 and 2017

	2018	2017
Land Work in Progress Buildings and Improvements Vehicles Maintenance Vehicles Infrastructure Equipment Law Enforcement & Canine	\$ 3,414,046 236,629 3,858,986 718,700 43,339 9,430,349 651,323 2,064	\$ 3,414,046 313,111 4,020,017 873,599 49,157 9,728,210 367,872 3,338
Total Capital Assets, net of accumulated depreciation	<u>\$18,355,436</u>	<u>\$18,769,350</u>

During fiscal years 2018 and 2017, total capital assets for the County had a net decrease (including additions, decreases, and depreciation) of (\$413,914) and a net increase of \$1,075,559, respectively. These additions reflect the current additions for vehicles, equipment, building and highway infrastructure and other miscellaneous equipment. The County recorded \$928,454 and \$896,620 of depreciation expense for the fiscal years 2018 and 2017, respectively and the amounts of accumulated depreciation are \$10,445,035 and \$9,633,394 as of August 31, 2018 and 2017, respectively.

In March 2018 the County signed a contract for \$717,387 with K Wohltman Construction Inc. to repair and install a new roof on the courthouse. As of year ending August 31, 2018 the repairs have not been completed. The County expended \$158,638 during fiscal year ending August 31, 2018.

More detailed information is presented in Note 5 to the financial statements.

#### **DEBT**

The County has a statutorily imposed legal general obligation bond limit of 5.75% of its total assessed valuation. That limit is approximately 21.8 million dollars, and is substantially greater than current outstanding debt principal

The following is a summary of the County's gross outstanding short-term and long-term debt as of August 31, 2018 and 2017:

#### Outstanding Short-Term Debt Governmental Activities August 31, 2018 and 2017

<u>Debt Description</u>	2018	2017
Bank Loans	\$	\$ 150,000
Outstanding Long-Term Deb Governmental Activities <u>August 31, 2018 and 2017</u>	<b>t</b>	
Debt Description	2018	2017
Promissory Note	<u>\$ 12,685</u>	\$

More detailed information about the County's short-term debt activity is presented in Note 6 to the financial statements.

### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, creditors, and pass through agencies with a general overview of the County's finances and to show the County's accountability for the money it receives. Any questions about this report or requests for additional information may be directed to Ms. Erica Firnhaber, Shelby County Treasurer, Shelby County Courthouse, Shelbyville, Illinois, 62565.

**Basic Financial Statements** 

Government-Wide Financial Statements (GWFS)

## SHELBY COUNTY, ILLINOIS STATEMENT OF NET POSITION - MODIFIED CASH BASIS <u>AUGUST 31, 2018</u>

	Primary Government Governmental Activities	Col	mponent Unit
ASSETS:			
Current Assets:			
Cash and Cash Equivalents	\$ 11,263,243	\$	52,029
Investments	156,412		
Due from other Governments Other Asset - Capitalization Contribution	46,662		336
Inventory	40,002 8,444		
Total Current Assets	\$ 11,474,761	\$	52,365
Noncurrent Assets:			
Capital Assets			
Land	\$ 3,414,046	\$	4-
Work in Progress	236,629		==
Buildings & Improvements Vehicles	6,392,724		
Maintenance Vehicles	3,081,989 842,737		
Infrastructure	11,920,918		
Equipment	2,894,928		4,820
Law Enforcement Canine	16,500		
Less: Accumulated Depreciation	(10,445,035)		(4,820)
Total Noncurrent Assets	\$ 18,355,436	\$	
TOTAL ASSETS	\$ 29,830,197	\$	52,365
LIADILITIEO.			
LIABILITIES: Current Liabilities;			
Withholding Payable	\$ 86,891	\$	940
Due to Other Governmental Units	49,066	Y	
	• • • • • • • • • • • • • • • • • • • •	<del>( </del>	
Total Current Liabilities	\$ 135,957	\$	940
Long-Term Liabilities:			
Debt Due in More Than One Year	\$ 12,685	\$	
Total Long-Term Liabilities	\$ 12,685	\$	
· ·	•	•	
TOTAL LIABILITIES	\$ 148,642	\$	940
	1,14,41-		
NET POSITION			
Net Investment in Capital Assets	\$ 18,342,751	\$	­
Restricted for: Inventory	0.444		
Insurance	8,444 899,216		
Employees' Retirement	1,259,152		
Public Safety	385,584		
Public Works and Transportation	1,118,281		
Health and Welfare	2,125,624		
Other Purposes	865,844		
Unrestricted	4,676,659		51,425
TOTAL NET POSITION	\$ 29,681,555	\$	51,425

The accompanying notes are an integral part of these financial statements.

SHELBY COUNTY, ILLINOIS
STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS
YEAR ENDED AUGUST 31, 2018

Net (Disbursements) Receipts and Changes in Net Position

General Government

Public Safety Corrections Indemnity

Judiciary

Activities

Health and Welfare

(45,465)59,824 60,113 51,425 289 36,777 14,648 14,648 Component Š s 63 (1,035,149) 5,380 (2,633,166) (146,105) (708,096) (1,683,624) (1,034,948) 4,468,007 740,910 1,089,058 371,049 124,516 (7,235,708) (1,284) 112,859 (798,319) \$ 29,681,555 (7.235,708) 12,342 (283,899) (514,420)34,352 6,951,809 30,479,874 Governmental Primary Government Activities Ø Ø ø Capital Grants and Contributions (/) 67 PROGRAM RECEIPTS 17,504 1,955,296 373,498 477,128 47,959 2,853,881 2,853,881 Operating Grants and Contributions Total General Receipts and Transfers Excess (Deficiency) of Receipts over Disbursements es ₩ Gain/Loss on Disposal of Capital Assets Miscellaneous 17,470 932,278 5,380 92,935 10,867 169,339 269,906 and Charges for Services 1,480,705 1,480,705 Fees, Fines, Taxes - Motor Fuel Taxes - Replacement & Other Unrestricted Interest Net Position - September 1, 2017 Net Position - August 31, 2018 Change in Net Position General Receipts: Taxes - Property Taxes - Sales Тахез - Іпсоте 80,439 County Farm 2,774,060 146,105 718,963 3,808,259 1,678,352 Disbursements 11,570,294 \$ 11,570,294 2,444,555 Special Items S 49 Total Governmental Activities TOTAL PRIMARY GOVERNMENT Public Works/Transportation Primary Government: Governmental Activities: Component Unit: Shelby County Tourism

The accompanying notes are an integral part of these financial statements.

Fund Financial Statements

SHELBY COUNTY, ILLINOIS
STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES MODIFIED CASH BASIS
GOVERNMENTAL FUNDS
AUGUST 31, 2018

		General Fund		County Health Fund		County Highway Fund	¥	Mental Health Fund	Rurai Transportation Fund		Other Governmental Funds	U	Total Governmental Funds
ASSETS										i I			
Cash and Cash Equivalents Investments	v <del>,</del>	3,964,832	G	1,442,794	G	1,139,365	₩	1,784,806	\$ 1,876	φ, (0.1	2,929,570	W	11,263,243
Interfund Loans Receivable		40,632				ı		1		1	7/ I		40.632
Other Asset - Capitalization Contribution		46,662		1		ł			'	ı	١		46 662
Inventory		8,444		1		1		ı		. !	f		8,444
TOTAL ASSETS	s	4,070,570	æ	1,567,794	G	1,139,365	ь	1,784,806	\$ 1,876	<i>⇔</i>	2,950,982	υ	11,515,393
LIABILITIES													-
Withholding Payable	69	86,891	(F)	I	₩	ı	w	I	ا د	₩.	1	<del>(/)</del>	86,891
Interfund Loans Payable		ŧ		1		I		1	ł		40,632		40,632
Due to Other Governmental Units		49,066		-				1		.1			49,066
TOTAL LIABILITIES	ß	135,957	69	1	69	ı	69	1	l to	ا <del>د</del> ی ا ر	40,632	69	176,589
FUND BALANCE													
Fund Balance: Nonspendable:													
Inventory	49	8,444	ы	I	<b>(A</b>	I	(s)	ı	ا ن	<i>t</i> 3	1	69	8,444
Restricted for													
Insurance		888,216		1		1		I	1		1		899,216
indefining		1		j		1		1	•		116,063		116,063
Employees Retrement				I		1		*	•		1,259,152		1,259,152
Public Safety		1		ı		1		1	1		385,584		385,584
Judiciary		ŧ		I		i		1	ı		24,069		24,069
Automation		1		1		ŀ		I	ı		73,823		73,823
Recording		ł		I		I		ı	1		162,220		162,220
Public Works/Transportation		I		l		1,118,281		I	1		I		1,118,281
CIS		ł		1		ŧ		i	1		413,910		413,910
Document Storage		1		1		t		I	. 1		75,759		75,759
Health and Welfare Committed:		I		94,948		1		1,756,927			273,749		2,125,624
Capital Improvement		122,588		!		-1		1	1		I		122,588
Assigned		I		1,472,846		21,084		27,879	1,876		127,778		1,651,463
Unassigned		2,904,365				-	ŀ			.1	(1,757)		2,902,608
TOTAL FUND BALANCES	ь	3,934,613	(A)	1,567,794	ιs	1,139,365	ь	1,784,806	\$ 1,876	69	2,910,350	₩	11,338,804
TOTAL LIABILITIES AND FUND BAI ANCES	↔	4,070,570	G	1,567,794	69	1.139.365	69	1.784,806	\$ 1.876		2.950.982	G.	11 515 393

The accompanying notes are an integral part of these financial statements.

# SHELBY COUNTY, ILLINOIS RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES - MODIFIED CASH BASIS TO THE STATEMENT OF NET POSITION - MODIFIED CASH BASIS AUGUST 31, 2018

Total Fund Balance for Governmental Funds	\$ 11,338,804
Total net position reported for governmental activities in the statement of net position is different because:	
Capital assets used in governmental activities are not financial resources; therefore, they are not reported in the funds:	
Land Other Capital Assets	3,414,046 14,941,390
Long-term liabilities, are not due and payable in the current period and therefore are not reported in the funds.	 (12,685)
Net Position of Governmental Activities	\$ 29,681,555

SHELBY COUNTY, ILLINOIS
STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS
GOVERNMENTAL FUNDS
YEAR ENDED AUGUST 31, 2018

		General Fund		County Health Fund	S.플·c	County Highway Fund	Ment	Mental Health Fund	Trant	Rural Transportation Fund	Sove	Other Governmental Funds	Sove	Total Governmental Funds
REVENUES RECEIVED:														
Property Taxes Salos Taves	<del>s</del>	1,691,008	<del>67</del>	311,711	es.	680,557	€	571,743	↔	I	69	1,232,988	<del>t?</del>	4,468,007
Intergovernmental Revenue:				l		1		t		i		I		216,047
State Sources.		1,089,058		ì		I		ţ		. 1		ı		1 089 058
Motor Fuel Taxes		1		١.		371,049		ı		i		1		371.049
Replacement Tax		38,273		8,769		37,581		17,236		1		22,657		124,516
Other State Sources		409,447		217,548		127,375		1		1,160,807		35		1.915.722
Federal Sources		67,051		155,950		114,700		1		393,033		207,425		938,159
County Farm		34,352		1		ı		ı		1		1		34,352
Charges for Services		78,994		243,662		81,585		1		I		93,082		497,323
Licenses and Permits		7,462		I		1		ı		1		1		7,462
Fines, rees and roneits		550,341		1		1		1		į		203,931		754,272
Penalties, inferest and Costs		70,429		1		I		ı		ı		1		70,429
Sala of Fixed Assets		812,1cl		1		l		1		1		1 0		151,219
Interest		0000		1 60 0		1 0		ן ני		1 (		250		12,250
Miscellaneous		906		7,000		٥ ١		7 I		۱ ۱		111,953		112,859
Total Revenues Received	ક્ક	4,939,703	s,	939,720	S	394,325	49	591,521	es	1,553,842	<del>63</del>	1,880,818	Ø	11,299,929
EXPENDITURES DISBURSED:														
Current														
General Government	(A)	1,950,872	w	ı	\$	1	₩	1	69	1	v	398,982	69	2,349,854
Public Safety		2,163,330		1		1		i		ı		425,693		2,589,023
Corrections		144,105		ı		I		I		I		1		144,105
Judaldally Bublic Medan Formandallian		512,050		ì	,	1 00		I		1 5		185,483		715,698
Health and Welfare		767 890 89		700 700	-	1,230,036		446 942		1,000,046		324,775		3,1/3,555
Debt Service		800		166, 106		ı		715,014		I		74,00		000,000
Principal Retirement		I		1		1		1		i		7,250		7,250
Interest		1		I		i		ı		1		2,219		2,219
Capital Outlay		362,774		ŧ		55,768		10,000		1		99,532		528,074
Total Expenditures Disbursed	s	5,219,617	69	\$ 765,708	S	,350,854	S	456,912	S	1,553,843	6/3	1,687,941	S	11,177,164
Revenues Received Over (Under) Expenditures Disbursed	69	(279,914)	w	31,723	ω	43,471	(¢)	134,609	€9	3	69	192,877	(s)	122,765
Other Financing Sources (Uses);														;
Loan Proceeds		1 0 0 0 0		1 6		1 00 00		ŧ		1		19,935		19,935
Operating Transfers Out		(545,473)		7,200		(250,000)		1 1		1 1		(31,331)		825,804 (826,804)
Total Other Financing Sources (Uses):	s)	(97,618)	49	2,266	€9	2,266	€9	ſ	69	1	49	113,021	€9	19,935
Special Item	69	ŧ	€9	1		I	€9:	1	s	1	vs	(514,420)		(514,420)
Net Change in Fund Balance	63	(377,532)	ы	33,989 \$		45,737 \$	69	134,609	ဟ	(£)	. 6	(208,522)	<del>67</del>	(371,720)
Fund Balance - September 1, 2017		4.312.145		1,533,805		1.093.628	*	1,650,197		1877		3.118.872		11.710.524
	,	ì		1		•	1							
Fund balance - August 31, 2018	A	3,534,613	ы	1,567,794		1,139,365	2	1,784,806	છ	1,876	S	2,910,350	es.	11,338,804

The accompanying notes are an integral part of these financial statements.

# SHELBY COUNTY, ILLINOIS RECONCILIATION OF THE STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS YEAR ENDED AUGUST 31, 2018

Net Change in Fund Balance - Total Governmental Funds	\$	(371,720)
The Change in Net Position reported for governmental activities in the Statement of Activities - modified cash basis is different because:		
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets.		
Current year proceeds Current year principal retirement		(19,935) 7,250
Governmental funds report capital outlays as disbursements; however, in the Statement of Activities - modified cash basis the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Resulting in the following differences:		.,,
Current year capital outlays capitalized		528,074
Current year depreciation expense on capitalized assets		(928,454)
Proceeds from Sale of capital assets		(12,250)
Loss on disposal on capital assets		(1,284) ·
Special Item	<del></del>	514,420
Change in Net Position of Governmental Activities	_\$	(283,899)

# SHELBY COUNTY, ILLINOIS STATEMENT OF FIDUCIARY NET POSITION MODIFIED CASH BASIS YEAR ENDED AUGUST 31, 2018

		Private - Purpose Trust Funds		Agency Funds	
ASSETS	•				
Cash and Cash Equivalents Investments		\$	2,159,156	\$	2,900,945 292,454
	TOTAL ASSETS	\$	2,159,156	\$	3,193,399
LIABILITIES					
Due to Others		\$	2,374	_\$_	3,193,399
	TOTAL LIABILITIES	\$	2,374	\$	3,193,399
NET POSITION					
Restricted for Other Purposes		\$	2,156,782	_\$_	•
	TOTAL NET POSITION	\$	2,156,782	\$	-

# SHELBY COUNTY, ILLINOIS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION MODIFIED CASH BASIS YEAR ENDED AUGUST 31, 2018

	Private - Purpose Trust Funds	
ADDITIONS:		•
Property Taxes Intergovernmental Revenue: State Sources	\$	87,717
Motor Fuel Taxes Other State Sources		1,596,418
Fines and Fees		534,097 170
Cash Bail		25,080
Interest Miscellaneous		2,283 13,810
Total Additions	_\$	2,259,575
DEDUCTIONS:		
Distributions	\$	2,234,358
Total Deductions	\$	2,234,358
Change in Net Position	\$	25,217
Net Position - September 1, 2017	•	2,131,565
Net Position - August 31, 2018	\$	2,156,782

**Notes to Basic Financial Statements** 

#### Note 1 - Summary of Significant Accounting Policies

Shelby County, Illinois was created on January 23, 1827 by an act of state legislature. The County is governed by an elected 22 member board and provides the following services: public safety, tax collection, highways and streets, health and social services, public improvements, planning and zoning, airport operations, corrections, public records, and general administration.

#### A. Reporting Entity

The accompanying financial statements present the County's primary government and component units over which the County exercises significant influence. Component units are legally separate organizations for which the elected officials of Shelby County are financially accountable. Shelby County would be considered financially accountable if it appoints a voting majority of the organization's government body and (1) it is able to impose its will (significantly influence the programs, projects, activities, or level of services performed or provided by the organization) on the organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on Shelby County (i.e., entitled to or can access the organization's resources, is legally obligated or has otherwise assumed the obligation to finance deficits of, or provide financial support to the organization, or is obligated in some manner for the debt of the organization). If an organization is fiscally dependent on Shelby County, the County is considered financially accountable regardless of whether the organization has (1) a separately elected governing board, (2) a governing board appointed by a higher level of government, or (3) a jointly appointed board.

The County's reporting entity includes the County's governing board and its component units for which the County is financially accountable under the definition described above. The discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the County.

#### **Blended Units**

Shelby County Airport Commission (SCAC)

Financial reporting for the Shelby County Airport Commission (SCAC) is blended with the primary government financial statements. The SCAC operates a landing field. Three members of the Shelby County Board serve as trustees of the SCAC. SCAC assets and activities are reported in the Airport Special Revenue Fund.

Shelby County Health Department (SCHD)

The County Board members appoint the Shelby County Health Board and approve the appropriations for the SCHD. In addition, the County Treasurer's office maintains the accounting records of the SCHD. The payroll of the SCHD is included with and processed with the County's payroll. The SCHD funds have been included in the County's reporting entity as special revenue funds.

#### Note 1 - Summary of Significant Accounting Policies (continued)

#### <u>Discretely Presented Component Unit</u>

The discretely presented component unit included in the County's financial statements is the Shelby County Office of Tourism (SCOT). The SCOT encourages and promotes tourism in the Shelby County area. All members of the SCOT board are selected by the chairman of the Shelby County Board and approved by the Shelby County board members. SCOT employees manage the assets and maintain the accounting records and payroll records for SCOT. The SCOT does not issue separate financial statements.

#### B. Related Organizations

The County Board Chairman and County Board make appointments of the governing boards of a number of fire protection, drainage and other districts. Even though the County Board may appoint a majority of the members of the respective districts, the members do not serve at the discretion of the County Board, that is, they can be removed only for cause. There are no indications that the County Board can impose its will over these districts and, therefore, has no financial accountability. These units are not considered units of Shelby County, Illinois.

#### C. Basis of Presentation

The County's basic financial statements include both the government-wide and fund financial statements. The County's general and special revenue funds are classified as governmental activities. The County does not have any enterprise or internal service funds to report.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and presented in a single column. Fiduciary fund assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government.

The government-wide financial statements (i.e., the statement of net position-modified cash basis and the statement of activities-modified cash basis) report information on all of the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Shelby County does not have any business-type activities. Likewise, the primary government is reported separately from its legally separate component unit for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct disbursements of a given function or segment are offset by program receipts. *Direct* disbursements are those that are clearly identifiable with a specific function or segment. *Program receipts* include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and (2) operating and capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program receipts are reported instead as *general receipts*.

#### Note 1 - Summary of Significant Accounting Policies (continued)

#### D. Fund Accounting

The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, receipts, and disbursements. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The various funds are summarized by type in the basic financial statements. The following fund types are used by the County:

#### Governmental Funds

Governmental funds are those funds through which most governmental functions typically are financed. The acquisition, use and balances of the County's expendable financial resources and the related current liabilities are accounted for through governmental funds. The measurement focus is on determination of "financial flow". The county's major governmental funds are:

The General Fund is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The County Health Fund is used to account for receipts and disbursements pertaining to the general operation of the Shelby County Health Department. The basic purpose of the Department is the protection and improvement of the public health in the County.

The County Highway Fund is used to account for receipts and disbursements pertaining to the general operation in the Shelby County Highway Department. The basic purpose of the Department is the maintenance and construction of roads and bridges in the County.

The Mental Health Fund is used to account for receipts and disbursements pertaining to the Mental Health Fund. The basic purpose of the Department is to provide for the community health facilities and services for the mentally challenged in the County.

The Rural Transportation Fund is used to account for receipts and disbursements pertaining to Rural Transportation. The basic purpose of the fund is to provide public transportation for the residents of multiple counties, including Shelby County.

#### Fiduciary Funds

Fiduciary funds include private-purpose trust and agency funds. Private-Purpose Trust Funds are used to report all trust agreements under which principal and income benefit individuals, private organizations, or other governments. Shelby County's trust funds include drainage districts, township highway and bridge funds, inmate commissary, and funds required to be held by the Circuit Clerk's office. Agency funds are purely custodial (assets equal liabilities) and thus, do not involve measurement of results of operations. Agency funds are used to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. Shelby County's agency funds include funds used in the County's property tax collection, distribution and settlement process. GASB 34 requires the portion of these account balances pertaining to other funds of the County to be reported in the County funds; however, due to the timing of tax collections and the County's fiscal year end, this allocation is not made.

### Note 1 - Summary of Significant Accounting Policies (continued)

#### E. Basis of Accounting

Basis of accounting refers to when receipts and disbursements are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the modified cash basis of accounting. Receipts are recorded when received and disbursements are recorded when checks are written. Capital assets are capitalized when purchased and depreciation is recognized over the estimated useful lives of the assets. Long-term liabilities are recognized when cash proceeds are received or the liabilities are incurred.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified cash basis of accounting. Receipts are recorded when received and expenditures are recorded when checks are written. Only assets representing a right to receive cash arising from a previous payment of cash are recorded as assets. In the same manner, only liabilities resulting from previous cash transactions are recorded as liabilities.

Financial statements prepared on the modified cash basis of accounting are not intended to present financial position and results of operations in accordance with accounting principles generally accepted in the United States of America.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

#### F. Budgets and Budgetary Accounting

Shelby County follows these procedures in establishing the budgetary data reflected in these financial statements.

- Prior to September 1, a proposed operating budget is prepared for the general fund and special revenue funds. This operating budget includes proposed disbursements for each line item in the general fund and major disbursement categories in the special revenue funds, and the proposed amount of real estate taxes to levy. No formal budgets are prepared for any funds other than the general fund and special revenue funds.
- 2. Public hearings are conducted through July and August to obtain taxpayer comments.
- 3. In September, the budget is legally enacted through the passage of an appropriation ordinance and a tax levy ordinance.
- Budgets are adopted on the modified cash basis of accounting.
- 5. Budgets lapse at year end. Shelby County reappropriates the following year any unperformed contracts, commitments or any other encumbrances.
- 6. The County Board determines any amendments that may be made to the budget. Evaluation and financial control is also determined at the County Board level.
- 7. Formal budgetary integration is employed as a management control device during the year.

#### Note 1 - Summary of Significant Accounting Policies (continued)

The original budget was adopted on September 13, 2017, the final budget on August 8, 2018. Both original and final amended budgets are presented as approved by the County Board.

#### G. Cash and Cash Equivalents

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with an original maturity of three months or less.

#### H. Investments

In accordance with the modified cash basis of accounting, investments are recorded at cost rather than at fair value as required by GASB Statement No. 72, Fair Value Measurement and Application. Gains or losses on the sale of investments are recognized upon realization. The County has adopted a formal written investment policy. The County's Investments consist of interest bearing demand deposits and an investment in an external investment pool.

#### I. Inventory

The County does not maintain inventories of supplies and materials with the exception of the value of the Real Estate Tax Stamps as held by the County Clerk's office. The tax stamp inventory is reported at cost using the specific identification method.

#### J. Interfund Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from funds" on the governmental funds statement of assets, liabilities and fund balance - modified cash basis.

#### K. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, (e.g., roads, bridges, and similar items) are reported in the applicable governmental columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 (amounts not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if actual historical cost is not available. The County does not capitalize in-house engineering services provided in connection with road and bridge projects.

Property, plant, and equipment of the County, as well as the component unit, are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years	
Buildings and Improvements	10-50	
Land Improvements	15	
Equipment and Vehicles	3-10	
Infrastructure – Highways, Bridges, etc.	20-50	
Law Enforcement Canine	8	
Orthoimagery	5	

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, if applicable.

### Note 1 - Summary of Significant Accounting Policies (continued)

### L. <u>Long-Term Obligations</u>

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statements of net assets-modified cash basis. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds.

In the fund financial statements, governmental fund types recognize the face amount of debt issued as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### M. Interfund Transfers

The interfund transfers shown in the financial statements are categorized as operating transfers. Operating interfund transfers are those routine kinds of transfers made between funds due to the unique relationships between the funds involved. These transfers have not been recorded as loans with interfund repayment requirements.

### N. Fund Equity

### Fund Balances

Governmental Accounting Standards Board Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions," requires fund balances on the governmental fund financial statements to be classified into five major classifications: Nonspendable Fund Balance; Restricted Fund Balance; Committed Fund Balance; Assigned Fund Balance; and Unassigned Fund Balance.

### 1. Nonspendable Fund Balance

The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example inventories and prepaid amounts.

### 2. Restricted Fund Balance

The restricted fund balance classification refers to amounts that are subject to outside restrictions, not controlled by the entity. Things such as restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

### 3. Committed Fund Balance

The committed fund balance classification refers to amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision making authority (the County Board). Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of formal action it employed to previously commit those amounts.

### Note 1 - Summary of Significant Accounting Policies (continued)

The County Board commits fund balance by making motions or passing resolutions to adopt policy or to approve contracts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

### 4. Assigned Fund Balance

The assigned fund balance classification refers to amounts that are constrained by the government's intent to be used for a specific purpose, but are nelther restricted nor committed. Intent may be expressed by (a) the County Board itself or (b) by an official or body to which the governing body delegates the authority.

### 5. <u>Unassigned Fund Balance</u>

The unassigned fund balance classification is the residual classification for amounts in the General Operating Funds for amounts that have not been restricted, committed, or assigned to specific purposes within the individual funds.

Unless specifically identified, expenditures act to reduce restricted balances first, then committed balances, next assigned balances, and finally act to reduce unassigned balances. Expenditures for a specifically identified purpose will act to reduce the specific classification of fund balance that is identified.

### **Net Position**

In the government-wide financial statements, net position represent the difference between assets and liabilities. Net position invested in capital assets, consists of capital assets, net of accumulated depreciation, less outstanding principal of related debt. Restricted net position has a limited use due to restrictions imposed by outside third-parties, such as creditors or grantors, or restrictions imposed by law through enabling legislation.

### Note 2 - Property Taxes

Property taxes are levied by the Shelby County Board and are collected by the Shelby County Treasurer.

Property tax revenues are recognized when they are received on the modified cash basis of accounting. Taxes levied and uncollected are not carried as an asset of the related fund.

Property taxes collected in calendar years 2016 and 2017 attached as an enforceable lien on property as of January 1, 2015 and 2016, respectively. These taxes were required to be levied by the County prior to the last Tuesday in December. The 2016 and 2017 levies were adopted by the County in September, 2015 and September, 2016. Property taxes were due from property owners in two installments in July and September. The property tax receipts for the year ending August 31, 2018, as shown in the financial statements, consist of two distributions from the 2016 levy and one distribution from the 2017 levy. Property taxes are distributed from August through December.

Taxes become a lien against property if not paid by the date of the tax sale. Shelby County's tax sale was held on November 1, 2017.

### Note 2 - Property Taxes (continued)

The Property Tax Extension Limitation Law of the State of Illinois, as amended (PTELL), limits the amount of annual increase in property taxes to be extended for certain Illinois non-home rule units of government, including Shelby County. In general, the PTELL restricts the amount of a property tax extension increase to the lesser of 5% or the percentage increase in the Consumer Price Index for Urban Consumers during the preceding calendar year. Tax levies may also be increased due to assessed valuation increases from new construction, referendum approval, and consolidation of local government units.

The effect of the PTELL is to limit the growth of the amount of property taxes that can be extended for a taxing body. The PTELL was effective for Shelby County for property taxes levied after 2000.

The following are the assessed valuations and tax rates applicable to the various levies per \$100 of assessed valuation for the property tax collections included in these financial statements:

	2017		
	Maximum	2017 Levy	2016 Levy
Assessed Valuation		<u>\$379,553,776</u>	<u>\$367,621,344</u>
Property Tax Rates:			
Extension Education	.05000	.01933	.01995
County	Unlimited	.42464	.41040
County Highway	.20000	.08561	.08628
County Bridge	.25000	.04004	.03971
Federal Aid	.05000	.04685	.04825
County Health	.17500	.08128	.08243
Municipal Reţirement	Unlimited	.23713	.18362
Airport	.25000	.01095	.01131
Mental Health	.15000	.15000	.14962
Social Security	Unlimited	.07905	.08161
Tort Immunity Insurance	Unlimited	.00001	.03156
Workers' Comp. Insurance Tax	Unlimited	.00001	.02231
Unemployment Insurance Act	Unlimited	00001_	.01089
Total County Rate		1.17491	1.17794
Ambulance	.25000	0.01869	0.01869

Extension Education tax levy is a part of the total County rate. The revenues are paid directly to the Extension Education Office and are not included in the County property tax total.

### Note 3 - Cash and Investments

Cash and Cash Equivalents and Investments as of August 31, 2018 consist of the following:

		Primary Sovernment	Component Unit		
Cash on Hand Deposits with financial institutions Certificates of Deposit	\$	7,313 11,255,930 156,412	\$	250 51,779	
Sub-Total Governmental Activities	\$	11,419,655	\$	52,029	
Fiduciary Funds:					
Deposits with financial institutions External Investment Pool	\$	5,060,101 292,454	\$		
	\$	5,352,555	\$	+ =	
Total	_\$_	16,772,210	\$	52,029	

### Investments Authorized by *Illinois Compiled Statutes* and the County's Investment Policy

The County is allowed to invest in securities as authorized by 30ILCS 235/2 and 235/6 of the *Illinois Compiled Statutes*. The County's investment policy is consistent with *Illinois Compiled Statutes*.

### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The County's investment policy does not specifically address interest rate risk; however, one of the ways that the County manages its exposure to interest rate risk is by limiting its purchases of long term investments. At August 31, 2018 the County's investments were deposits in financial institutions and in the Illinois Funds external investment pool. None of the County's investments are highly sensitive to interest rate fluctuations.

### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The County's investment policy requires the Treasurer to use investments approved for governmental units as set forth in the most current issue of the Illinois Compiled Statutes including Securities Exchange Commission registered and AAA rated by Fitch and Standard & Poor's mutual funds consisting of U.S. Government Treasuries. The County's deposits with financial institutions are not subject to credit risk rating. The external investment pool has been rated AAAm.

### Concentration of Credit Risk

The investment policy of the County contains no limitations on the amount that can be invested in any one issuer.

### Note 3 - Cash and Investments (continued)

### **Custodial Credit Risk**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. *Illinois Compiled Statutes* and the County's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits. The County's investment policy leaves to the discretion of the Treasurer whether or not collateral will be required of financial institutions receiving County funds.

As of August 31, 2018, \$14,553,829 of the County's deposit balances in excess of federal depository insurance limits were held in accounts collateralized by securities held by the pledging financial institutions in the County's name. None of the County's deposits with financial institutions in excess of federal depository insurance limits were held in uncollateralized accounts.

### Investment in External Investment Pool

The Illinois Funds was created by the General Assembly in 1975 to permit state and local government agencies to pool their investment funds. The Illinois State Treasurer's division, "The Illinois Funds Administrative Office", provides regulatory oversight for the Fund. The Illinois Funds invests in U.S. Treasuries, Treasury-only money market funds, repurchase agreements backed by U.S. Treasuries and certificates of deposit at Illinois financial institutions backed by U.S. Treasuries. The Illinois Funds perfects collateral on all investments in the aggregate and in the case of certificates of deposit perfected collateral is on amounts in excess of the FDIC limits. The Illinois Funds are rated AAAm by Standard and Poors.

The value of the County's investment in the pool is reported at cost, which approximated market. Investors are not required to maintain account balances.

### Foreign Currency Risk

Foreign currency risk is the risk that changes in foreign exchange rates will adversely affect the fair values of an investment or deposit. None of the County's investments are directly subject to foreign currency risk. The County's investment policy does not address foreign currency risk.

### Note 4 - Other Asset - Capitalization Contribution

In connection with the County's partially self-funded contract for employee health insurance, the County was required to make a capitalization contribution. The amount of the contribution, \$46,662, is presented as an other asset.

### Note 5 - Capital Assets

Capital assets activity for the year ended August 31, 2018 was as follows:

Primary Government		Balance September 1, 2017	!	ncreases		Decreases		Balance August 31, 2018
Timary Government								
Government activities: Capital assets not being depreciated: Land	\$	3,414,046	\$		\$	<b></b>	· <b>\$</b>	3,414,046
Work In Progress	\$	313,111		215,737	-	(292,219)		236,629
	<u> </u>	3,727,157	\$	215,737	\$	(292,219)	_\$	3,650,675
Capital assets being depreciated:								
Buildings & Improvements Vehicles Maintenance Vehicles Infrastructure Equipment Law Enforcement Canine	\$ 	6,380,588 3,064,104 822,802 11,920,918 2,470,675 16,500	\$	12,136 139,394 19,935  433,092	.\$	(121,509)  (8,839) 	\$	6,392,724 3,081,989 842,737 11,920,918 2,894,928 16,500
Total Capital assets								
being depreciated:	_\$_	24,675,587	\$	604,557	\$	(130,348)	. \$	25,149,796
Less: Accumulated Depreciat Buildings & Improvements Vehicles Maintenance Vehicles Infrastructure Equipment Law Enforcement Canine	ion: \$	(2,360,572) (2,190,506) (773,645) (2,192,706) (2,102,803) (13,162)	\$	(173,166) (280,758) (25,753) (297,861) (149,641) (1,275)	\$	107,974   8,839	\$	(2,533,738) (2,363,290) (799,398) (2,490,567) (2,243,605) (14,437)
Total Accumulated Deprecation	\$	(9,633,394)	\$	(928,454)	\$	116,813	\$	(10,445,035)
Total Capital assets being Depreciated, net	_\$_	15,042,193	\$	(323,897)	\$	(13,535)	\$	14,704,761
Governmental Activities Capital Assets, net	_\$_	18,769,350	\$	(108,160)	_\$_	(305,754)	\$	18,355,436

### Note 5 - Capital Assets (continued)

Depreciation expense was charged to the functions/programs of the Primary Government as follows:

Governmental activities:	
General Government	\$ 94,701
Public Safety	185,037
Public Works/Transportation	632,084
Corrections	2,000
Judiciary	3,265
Health and Welfare	11,367
	\$ 928,454

### **Component Unit**

Capital assets activity of Shelby County Office of Tourism for the year ended August 31, 2018 was as follows:

	Sept	Balance eptember 1, 2017 Increase		ease	Dec	ease_	Balance August 31, 2018		
Capital assets being Depreciation: Equipment	\$	4,820	\$	₩.	\$		_\$	4,820	
Less: Accumulated De Equipment	preciat \$	ion (4,820)	_\$		\$	\$00 mg	\$	(4,820)	
Capital assets, net	\$	₩ +	\$		\$		\$		

### Note 6 - Debt

### Long-Term Debt

The following is a summary of changes in long-term debt of Shelby County for the year ended August 31, 2018.

	Balance September1 2017	i,	Ad	dditions	Red	ductions		alance gust 31, 2018
Governmental activities:								
Promissory Note	\$	**	\$	19,935	_\$	7,250	_\$	12,685

### Landpride 22' Finish Mower

The loan was obtained on August 6, 2018 to purchase a Landpride 22' finish mower for the Airport. The note is unsecured at 0% interest. Payment is due in one principal payment on December 6, 2020.

### Note 6 - Debt (continued)

### Changes in Short-Term Debt

The following is a summary of changes in short-term debt of Shelby County for the year ended August 31, 2018.

	-	Balance otember1, 2017	Addi	tions	Re	eductions	Augu	ance st 31, )18
Governmental activities:								
Short-Term Bank Loan	\$	150,000	\$		\$	150,000	\$	

Interest paid on short-term debt totaled \$2,219 and is included in the Public Works/Transportation function in the government-wide statement of activities.

### Jet Fuel Project

The loan was obtained on August 23, 2017 to finance the completion of the Jet Fuel Project at the Airport. The note is unsecured. Payment is due in one principal payment of \$150,000 plus interest of 5.0% on December 1, 2017. The loan was paid in full during fiscal year 2018.

### Legal Debt Margin

The County has a statutorily imposed legal general obligation bond limit of 5.75% of its total assessed valuation. That limit is approximately 21.8 million dollars leaving 21.8 million remaining.

### Note 7 - Retirement Plans

Shelby County participates in two retirement systems; the Illinois Municipal Retirement Fund (IMRF) and Social Security. Employees who meet prescribed annual hourly standards are members of IMRF.

### A. Illinois Municipal Retirement Fund

### Plan Description

### **IMRF Plan Description**

The County's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The County's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of a multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org

### Note 7 - Retirement Plans - (continued)

### **Benefits Provided**

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired *before* January 1, 2011, are eligible for Tier I benefits. Tier I employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier I employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48.Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired *on or after* January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lessor* of:

- 3% of the original pension amount, or
- ½ of the increase in the Consumer Price Index of the original pension amount.

### **Employees covered by Benefit Terms**

As of December 31, 2017, the following employees were covered by the benefit terms:

Regular Plan	IMRE
Retirees and Beneficiaries currently receiving benefits	79
Inactive Plan Members entitled to but not yet receiving benefits	33
Active Members	74
Total	186

### Note 7 - Retirement Plans - (continued)

ECO Plan	<u>IMRF</u>
Retirees and Beneficiaries currently receiving benefits	11
Inactive Plan Members entitled to but not yet receiving benefits	2
Active Members	0
Total	13

SLEP Plan	<u>IMRF</u>
Retirees and Beneficiaries currently receiving benefits	19
Inactive Plan Members entitled to but not yet receiving benefits	4
Active Members	13
Total	36

### **Contributions**

As set by statute, the County's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2017 was 11.77%. For the fiscal year ended August 31, 2018, the County contributed \$385,211 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

As set by statute, the County's ECO Plan Members are required to contribute 7.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. No ECO wages were paid during calendar year 2017 or fiscal year 2018; however, for 2018 the County was required to make a monthly minimum contribution of \$17,410. For the fiscal year ended August 31, 2018, the County contributed \$220,801 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

As set by statute, the County's SLEP Plan Members are required to contribute 7.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2017 was 13.26%. For the fiscal year ended August 31, 2018, the County contributed \$91,728 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

### Note 7 - Retirement Plans - (continued)

### B. Social Security

Employees not qualifying for coverage under the Illinois Municipal Retirement Fund are considered "non-participating employees". These employees and those qualifying for coverage under the Illinois Municipal Retirement Fund are covered under Social Security. The County paid \$322,251, the total required employer contribution for the current year.

### Note 8 - Other Post-Employment Benefits

### A. Retiree Health Insurance

The County provides post-retirement health care benefits for the retirees and their dependents. All retirees are eligible to continue their health coverage under the County's health insurance plan. The retirees are responsible for the entire premium payment to secure coverage. The County finances the plan on a pay-as-you-go basis. The unfunded actuarial liability has not been determined as of August 31, 2018.

### Plan Description

The County administers a partially self-funded healthcare plan. The employees who contribute to IMRF are eligible for post-retirement medical coverage. The plan does not issue a separate publicly available financial report.

### **Funding Policy**

The contribution requirement of the County may be amended by the County Board. Current policy is to pay for post-retirement medical and insurance benefits or premiums as they occur. The County requires retirees to contribute 100% of the premium for their desired coverage. The premiums are established for the employee/retiree group, and range from \$740 to \$2,100 per month for various individual/dependent coverages. Although, with regard to retirees, this amount contains an implied rate subsidy by the County through the blended premium covering all current employees and retirees, there is no actuarial valuation performed to determine the amount of such subsidy.

Due to the structure of the partially self-funded health insurance plan, the County could incur additional benefit cost for claims of retirees.

### **Contributions Made**

Because the retiree insurance premium established is paid entirely by retiree contributions, there is no net cash outflow by the County related to these benefits when paid. Therefore, there are no modified cash-basis expenditures reported by the County in regard to the plan benefits for retirees.

### Note 8 – Other Post-Employment Benefits – (continued)

### B. Sheriff's Surviving Spouse

The County has committed to provide eleven months of the former Sheriff's surviving spouse's health insurance annually. The benefit is being provided in accordance with Illinois statutes regarding disability of law enforcement officers disabled in the line of duty. When the parties become Medicare eligible, the provided coverage shall be reduced to a Medicare supplement. If the surviving spouse secures employment that provides health insurance, Shelby County's insurance coverage will terminate.

The benefits are not advance funded; therefore, they are expensed in the period paid. The County recognized expenditures of \$8,524 in the General fund during the year ended August 31, 2018, for this benefit. The benefit commenced in September, 2006.

### Note 9 - Required Individual Fund Disclosures

Accounting principles generally accepted in the United States of America require disclosure, as part of the financial statements, of certain information concerning individual funds including:

### A. Excess of Expenditures over Budgets in Individual Funds

The following instances of overexpending the budget were noted:

<u>Fund</u>	Exper	<u>nditures</u>	Budgeted Amounts		Overexpenditure	
Special Sheriff	\$	23,856	\$		\$	23,856
Law Library		8,325		8,000		325

### B. Deficit Fund Balances of Individual Funds

The following funds have deficit balances at August 31, 2018:

Court Security \$ (1,757)

### C. <u>Individual Fund Interfund Receivable and Payable Balances</u>

Individual fund interfund receivable and payable balances at August 31, 2018 were:

	• • • • • • • • • • • • • • • • • • • •	nterfund ceivables	Interfund Payables		
MAJOR FUNDS: GENERAL FUND: Other than Fee Offices	\$	40,632	_\$_	ja ne	
NONMAJOR FUNDS: SPECIAL REVENUE FUNDS: Court Security IMRF Total Special Revenue Funds	\$		\$	2,514 38,118 40,632	
Total	\$	40,632	\$	40,632	

The above interfunds receivable and payables are due to the General Fund paying invoices for the various funds.

### Note 9 - Required Individual Fund Disclosures (continued)

### D. <u>Transfers within the Reporting Entity</u>

The composition of interfund transfers for the year ended August 31, 2018 is as follows:

	Tr	ansfers In	Tra	nsfers Out
MAJOR FUNDS: GENERAL FUND: Other than Fee Offices County Clerk Circuit Clerk Sheriff States Attorney Supervisor of Assessments	\$	447,855	\$	289,220 92,399 75,839 85,815 2,200
Total General Fund	\$	447,855	\$	545,473
COUNTY HEALTH FUND: County Health Miscellaneous County Health Fund Total County Health Fund	\$	1,014 1,252 2,266	\$	
COUNTY HIGHWAY FUND: County Highway Fund County Motor Fuel Tax Fund	\$	252,266  252,266	\$	250,000 250,000
NONMAJOR FUNDS: SPECIAL REVENUE FUNDS: Animal Control DUI Equipment Recording Sheriff Special Court Security GIS Fees to Assist Court Emergency Management Total Special Revenue Funds	\$	2,266 3,724 14,676 4,533 18,500 80,718	\$	20,000 11,331 31,331
Total	\$	826,804	\$	826,804

Material intrafund and interfund transfers are necessary to remit fees collected from the fee offices to the General fund and respective Special Revenue funds. The material intrafund transfer in the County Highway fund reflects a transfer for the payment of equipment rent.

### Note 10 - Insurance

In accordance with PA91-0628, an analysis of the County's tort immunity activity is as follows:

Tort Immunity Receipts: Property Tax Collected	\$ 90,248
Mobile Home Tax Collected Interest	581 32
Tort Expenditures:	\$ 90,861
Commercial Liability Insurance Unemployment tax	\$ 117,791 8,717
Workers' Compensation Insurance	 76,218
Total Expenditures	\$ 202,726
Expenditures over Receipts	(\$ 111,865)
Restricted at September 1, 2017	 1,011,081
Restricted at August 31, 2018	\$ 899,216

### Note 11 - Risk Management

The County is exposed to various risks of loss including but not limited to, general liability, property casualty, auto liability, workers' compensation, and public official liability. To limit exposure to these risks the County purchased commercial insurance for all coverages except for workers' compensation.

Shelby County participates in The Illinois Public Risk Fund (IPRF), Illinois' largest self-insured pool, for workers' compensation coverage. The County has pooled their workers' compensation exposures with over 500 public entities and governmental agencies. Members of the pool must be public entities or governmental agencies located within the State of Illinois, are required to participate in a loss prevention and claims management program, and must have favorable loss experience and be approved by the Board of Trustees of the Fund. A Board of Trustees elected by Fund participants oversees the operation of the Fund and governs it in accordance with State of Illinois rules and guidelines. Eighty percent of each IPRF premium dollar is added to the loss fund while 20% is allocated to the purchase of excess insurance and administration costs. All investment earnings accrue to the fund. Profits are based on the underwriting surplus realized by the group and members share in the surplus based upon individual and overall member claims experience.

There has not been a significant reduction in the County's insurance coverage as of August 31, 2018. Also, there have been no settlement amounts which exceeded insurance coverage in the past three years.

### Note 12 - Due to Other Governmental Units

The Due to Other Governmental Units shown in the Primary Government column in the Statement of Net Position-Modified Cash Basis and in the General Fund column of the Statement of Assets, Liabilities and Fund Balance - Modified Cash Basis in the amount of \$65,846 represents fines and fees collected by the County Circuit Clerk's Office. These funds are assessed by the Court on individuals, and remitted to applicable external government units in the subsequent month.

### Note 13 - CEFS Agreement

Shelby County is the grant recipient of a Rural Transportation Program Section 18 Operating Assistance Grant. The grant represents federal funding from the Urban Mass Transportation Administration and is passed through the Illinois Department of Transportation to the County. There is a third party agreement between Shelby County and five other participating counties - Clay, Montgomery, Fayette, Moultrie, and Christian.

The Section 18 Operating Grant allows Fayette, Clay, Shelby, Montgomery, Moultrie, and Douglas counties to provide, via CEFS Economic Opportunity Corporation (a service provider), rural public transportation service.

The Section 18 Operating Grant proceeds and related purchased transportation service expenditures are accounted for in the "Rural Transportation" Special Revenue Fund.

### Note 14 - Special Item

The \$514,420 special item included on both the Statement of Activities-Modified Cash Basis and the Statement of Revenues Received, Expenditures Disbursed and Changes in Fund Balances-Modified Cash Basis is the return of Revolving Loan Fund Grant monies to the State of Illinois.

### Note 15 - Commitments and Contingencies

### Litigation

Shelby County is a party to litigation involving a zoning dispute. The matter is currently before the 5th District Appellate Court awaiting its decision. No evaluation of the outcome of the litigation could be provided.

### Highway Department

The Shelby County Board approves township petitions and commits county funds on a cost-sharing basis for sundry projects. The amount committed for projects at August 31, 2018, is not reflected in the financial statements but is estimated to be \$671,720.

### Lease Agreement - County Health Building

On July 10, 1996, the Shelby County Board approved the County Health Department to become a party to a 25 year lease with SCCS Enterprises, Inc. for the lease of a structure to house the operations of the County Health Department. The lease provides for a minimum annual rent of \$33,060 payable in twelve monthly installments of \$2,755. The County paid \$42,000 in rental payments to SCCS Enterprises, Inc. during the year ended August 31, 2018.

### Note 15 - Commitments and Contingencies (continued)

Future Minimum Rental Payments are as follows:

2019	\$ 33,060
2020	33,060
2021	 33,060
	\$ 99,180

### **Grant Audits**

The County receives state and federal grants for specific purposes that are subject to review and audit by State agencies. Such audits could result in a request for reimbursement by the State for expenditures disallowed under the terms and conditions of the appropriate agency. Management expects such disallowances, if any, will not be significant to the financial statements.

### Compensated Absences

County employees are entitled to paid vacations depending on job classification, length of service and other factors. The computed amounts of compensation for future absences at August 31, 2018, was \$148,317. This liability is not included in the County's financial statements as they are prepared on the modified cash basis of accounting.

### Lease Agreement - County Farm

In February 2018 the County extended the lease agreement for the Shelby County Farmland. This lease provides for minimum annual rent of \$34,352 payable in semi-yearly installments of \$17,176. The County received \$34,352 in rent income during the year ended August 31, 2018.

### Enhanced 911 System

In July 2016 the County signed an agreement with Emergi Tech for an enhanced 911 system and an annual maintenance fee of \$27,121 for five years.

### Courthouse Roof Repairs

In March 2018 the County signed a contract for \$717,387 with K Wohltman Construction Inc. to repair and install a new roof on the courthouse. As of year ending August 31, 2018 the repairs have not been completed. The County expended \$158,638 during fiscal year ending August 31, 2018.

### Lease Agreement - C.E.F.S. Economic Opportunity Corporation

On April 27, 2013, the County entered into a triple net lease agreement of \$1 per year with C.E.F.S. Economic Opportunity Corporation to lease the property at 1505 W.S. 1st Street. The lease terminates June 30, 2014, with the option to renew on the same term and conditions for the next fifteen successive one-year periods. The lease was renewed as is on July 1, 2016 and is ongoing.

### Note 15 - Commitments and Contingencies (continued)

### Election Services, Voter Registration Software License and Access Liberty Subscription

On August 8, 2018 the County entered into an agreement with Liberty Systems for election supplies, setup and services of the equipment, IT support and results distribution through the 2024 General Election for \$10,771 a quarter and \$16,840 annually. During the fiscal year ending August 31, 2018 the County paid to Liberty Systems \$131,403.

### Fidlar Technologies Computer System and Software Lease Agreement

On October 17, 2013 the County entered into an agreement with Fidlar for computer system and software maintenance services for managing land records for five years at \$3.25 per document. This agreement may be cancelled at the end of each calendar year. During fiscal year 2018 the County paid Fidlar \$18,682 their services.

### Landing Fields Commission Manager and Fixed Base Operator Agreement

On March 1, 2015 the County entered into an agreement with Landing Fields Commission to manage the Shelby County Airport for three years at \$3,500 per month. For the fiscal year ending August 31, 2018 the County paid to Landing Fields Commission \$42,000.

### Cyber Security

The County awarded the contract to Mytec Solutions to begin the implementation of cyber security. During fiscal year ending August 31, 2018 the County has paid to Mytec Solutions \$114,058 for implementation of cyber security and computer maintenance.

### Self-Insured Health Insurance

On September 1, 2017 the County entered into a partially self-funded contract for employee health insurance through the Pareto Captive and the Stop Loss Policy with HCC Life. There are two Stop Loss polices, one that is effective from 9/1/17 – 12/31/17. The second is 1/1/18 – 12/31/18. Both policies have a specific deductible of \$27,500 per participant. The Stop Loss policy includes Aggregate coverage for the group with a maximum exposure based upon enrollment. The policy that was issued from 9/1/17 – 12/31/17 has a Minimum Aggregate deductible of \$134,760, the second policy has a Minimum Aggregate deductible of \$418,600.

During the year August 31, 2018 employees contributed \$67,330 for the insurance coverage while the County contributed \$645,410. Claims paid for fiscal year 2018 totaled \$477,106.

### Note 16 - Subsequent Events

Management evaluated subsequent events through March 13, 2019 the date which the financial statements were available to be issued, and concluded that the following met the criteria for disclosure,

### Police Vehicles

The Sheriff's Department has purchased one new 2018 Ford Interceptor at the cost of \$29,395.

### Election Services, Voter Registration Software License and Access Liberty Subscription

On January 23, 2019 the County entered into an agreement with Liberty Systems that superseded the agreement that was signed on August 8, 2018 for election supplies, setup and services of the equipment, IT support and results distribution through the 2024 General Election for \$14,356 a quarter and \$21,310 annually.

### Subscription Agreement

In January 2019, the County entered into a three year agreement with Fike & Fike, Inc. for property tax software, training and support on a per parcel basis for an annual fee of \$21,621. The agreement commenced on September 1, 2018, and expires on August 31, 2021.

### Purchased a New Dump Truck

In December the County Highway Department purchased a new dump truck at a cost of \$139,016 and a truck for \$35,449.

### IT Support

In January 2019, the County entered into a contract with Mytec Solutions to provide IT support during the fiscal year 2019 at \$4,000 per month.

### **AFSCME Union Contract**

On September 12, 2018, the County approved the AFSCME Union Contract.

### Courthouse Roof Repairs

The County expended \$451,252 on the Courthouse Roof Project subsequent to August 31, 2018.

Supplementary Information (Part 2 of 2)

SHELBY COUNTY, ILLINOIS
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
GENERAL FUND
YEAR ENDED AUGUST 31, 2018

		Budget Original	ge	T.		Actual	. <u>₽</u> . E	Variance with Final Budget Positive (Negative)	
REVENUES RECEIVED;			Ī					,	
Property Taxes Sales Taxes Intergovernmental Revenue: State Sources:	67	1,604,000 464,000	<b>↔</b>	1,604,000	6 <del>)</del>	1,591,008 740,910	ω	87,008 276,910	
Income Taxes Replacement Tax Other State Sources Federal Sources		1,290,000 42,000 370,000		1,290,000 42,000 370,000		1,089,058 38,273 409,447 67,051		(200,942) (3,727) 39,447	
County Farm Charges for Services Licenses and Permits Fines, Fees and Forfeits		35,000 88,000 5,000 671,000		35,000 88,000 5,000 671,000		34,352 78,994 7,462 550,341		(648) (9,006) 2,462 (120,659)	
Penatibes, Interest and Costs Sales of Real Estate Stamps Sale of Fixed Assets Interest Miscellaneous		75,000 120,000 4,000 8,500		75,000 120,000 4,000 8,500		70,429 151,219 5,000 5,253 906	ļ	(4,571) 31,219 5,000 1,253 (7,594)	
Total Revenues Received EXPENDITURES DISBURSED:	₩	4,804,500	69	4,804,500	ь	4,939,703	ω	135,203	
Current: General Government Public Safety Corrections Judiciary Public Works/Transportation Health and Welfare Capital Outlay	w	1,878,624 2,418,095 176,457 558,825 11,930 77,195	vs.	1,896,603 2,423,095 176,457 558,825 11,930 77,195 79,000	↔	1,950,872 2,163,330 1,44,105 530,215 255 68,069 362,774	¢ <del>s</del>	(54,269) 259,765 32,352 28,610 11,678 9,126 (283,774)	
Total Expenditures Disbursed	co.	5,200,126	69	5,223,105	w	5,219,617	es	3,488	
Revenues Received Over (Under) Expenditures Disbursed Other Financing Sources (Uses): Operating Transfers In Operating Transfers Out	φ.	(395,626)	49	(418,605)	49	(279,914) 447,855 (545,473)	u,	138,691 447,855 (545,473)	
Net Change in Fund Balance	es es	(395,626)	69	(418,605)	49	(377,532)	Ø	41,073	
Fund Balance - September 1, 2017 Fund Balance - August 31, 2018				,	s	4,312,145			

# SCHEDULE OF APPROPRIATIONS AND EXPENDITURES DISBURSED - MODIFIED CASH BASIS GENERAL FUND YEAR ENDED AUGUST 31, 2018

Variance with

		Bu	Budget			Actual	<u> </u>	Final Budget	
		Original		Final	ď	Disbursements		(Negative)	
EXPENDITURES DISBURSED:									
General Government									
Operating Expenses Pertaining to the Office of:									
County Clerk	6	388 755	H	200 755	6	275 004	4	0	
Circuit Clerk	7	274 863	<b>?</b>	200,733	Ą	767,037	A	13,558	
Supervisor of Assessments		264.315		264 315		215,719		300,7	
County Treasurer		254 131		254.131		238 496		15,030	
County Coroner		79 030		96,030		90.624		5.406	
Regional Superintendent of Schools		42,500		43,479		43,478		, -,	
Board of Review		36,150		36,150		30,428		5.722	
Farmland Assessment		150		150		8		117	
Board of Appeals		2,700		2,700		461		2.239	
Zoning Administrator		23,875		23,875		22,560		1,315	
Zoning Appeals		200		200		500			
Planning Commission		2,330		2,330		168		2,162	
Offities		30,200		30,200		24,036		6,164	
Maintenance, Repairs and Improvement		55,000		55,000		62,012		(7,012)	
Insurance		238,000		238,000		202,726		35,274	
Employee Insurance		10,000		10,000		83,735		(73,735)	
County Board Expenses	,	69,475		69,475		61,559		7,916	
Community & Economic Development		12,000		12,000		13,905		(1,905)	
Services, Supplies and Miscellaneous		86,650		86,650		76,984		999'6	
County Farm		8,000		8,000		6,951		1,049	
State Rental Housing Fee		1		ı		29,106		(29, 106)	
Purchase of Real Estate Tax Stamps		***		-		105,312		(105,312)	
Total General Government	<del>69</del>	1,878,624	69	1,896,603	69	1,950,872	6 <del>9</del>	(54,269)	
Public Safety: Operating Expenses Pertaining									
County Sheriff	49	2,271,952	69	2,271,952	ы	2.041.800	€9	230.152	
Rescue Squad		25,000		25,000		22,478	•	2,522	
ESDA 641 Factorian See See		39,390		39,390		34,479		4,911	
Still Emergency Services		40,000		40,000		24,248		15,752	
Ment Commission		5,753		41,000 5.753		37,496 2,829		3,504 2,924	
								13017	
Total Public Safety	B	2,418,095	63	2,423,095	8	2,163,330	69	259,765	

SCHEDULE OF APPROPRIATIONS AND EXPENDITURES DISBURSED - MODIFIED CASH BASIS (CONTINUED)

GENERAL FUND

YEAR ENDED AUGUST 31, 2018

Variance with Final Budget Positive (Negative)	32,352	9,579 17,583 165 1,283	28,610	11,678	9,126	(283,774)	3,488
<i></i>	€	↔	65	49	↔	€	s
Actual Disbursements	144,105	330,621 161,042 29,835 8,717	530,215	252	690'89	362,774	5,219,617
<b> </b> -4	65	₩	44	69	4	es	σ
Final	176,457	340,200 178,625 30,000 10,000	558,825	11,930	77,195	79,000	5,223,105
Budget	€\$	↔	↔	€9	44	8	<del>(S)</del>
Buo Original	176,457	340,200 178,625 30,000	558,825	11,930	77,195	79,000	5,200,126
	4	W	8	€5	↔	<del>()</del>	69
	Corrections: Operating Expenses Pertaining to the Office of: Probation Office	Judiciary: Operating Expenses Pertaining to the Office of: States Attorney Public Defender Appointed Counsel Fee Circuit Judge Expenses	Total Judiciary	Public Works/Transportation: Rural Transportation	Health and Welfare: Operating Expenses Pertaining to the Office of: Animal Control	Capital Outlay: General Government	TOTAL EXPENDITURES DISBURSED

Reference should be made to the auditor's report regarding this information.

SHELBY COUNTY, ILLINOIS
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
COUNTY HEALTH FUND - SPECIAL REVENUE MAJOR FUND
YEAR ENDED AUGUST 31, 2018

Variance with Final Budget Positive (Negative)		\$ (15,351)	(432) (9,875) (8,520) (12,000)	\$ (46.280)		\$ 419,786	\$ 419,786	\$ 373,506	2,266	\$ 375,772		
Actual		311,711	8,769 217,548 155,950 243,662 2,080	939,720		166,706	907,997	31,723	2,266	33,989	1,533,805	1,567,794
		<del>(/)</del>		(s)		↔	€9	<del>67)</del>		↔		<b>⇔</b>
Budget Original /Final		327,062	9,201 227,423 164,470 255,662 2,182	986,000		1,327,783	1,327,783	(341,783)		(341,783)		,
Orig		₩		49		4	↔	↔		↔		
	REVENUES RECEIVED:	Property Taxes Intergovernmental Revenue: State Sources:	Replacement Tax Other State Sources Federal Sources Charges for Services	Total Revenues Received	EXPENDITURES DISBURSED:	Current: Health and Welfare	Total Expenditures Disbursed	Revenues Received Over Expenditures Disbursed	Other Financing Sources: Transfers In	Net Change in Fund Balance	Fund Balance - September 1, 2017	Fund Balance - August 31, 2018

SHELBY COUNTY, IILINOIS
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
COUNTY HIGHWAY FUND - SPECIAL REVENUE MAJOR FUND
YEAR ENDED AUGUST 31, 2018

REVENIJES RECEIVED:	O	Budget Original/Final		Actual	Var Fin	Variance with Final Budget Positive (Negative)
Property Taxes Property Taxes	. 69	762,258	69	660,557	↔	(101,701)
State Sources: Motor Fuel Tax Replacement Taxes Other State Sources Federal Source Charges for Services		428,177 43,367 146,986 132,360 94,146 1,706		371,049 37,581 127,375 114,700 81,585 1,478		(57,128) (5,786) (19,611) (17,660) (12,561)
Total Revenues Received	69	1,609,000	₩	1,394,325	49	(214,675)
EXPENDITURES DISBURSED:						
Current: Public Works/Transportation Capital Outlay	↔	1,353,932	69	1,295,086 55,768	↔	58,846 189,232
Total Expenditures Disbursed	ь	1,598,932	69	1,350,854	S	248,078
Revenues Received Over (Under) Expenditures Disbursed	<b>6</b> >	10,068	69	43,471	↔	33,403
Other Financing Sources (Uses): Transfers In Transfers Out		1 1		252,266 (250,000)		252,266 (250,000)
Net Change in Fund Balance	မ	10,068	↔	45,737	8	35,669
Fund Balance - September 1, 2017				1,093,628		
Fund Balance - August 31, 2018			မာ	1,139,365		

## SHELBY COUNTY, ILLINOIS BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS MENTAL HEALTH FUND - SPECIAL REVENUE MAJOR FUND YEAR ENDED AUGUST 31, 2018

REVENUES RECEIVED: Property Taxes Intergovernmental Revenue: State Sources: Replacement Taxes	O S	Budget Original/Final	•	Actual 571,743	Fin S	Variance with Final Budget Positive (Negative)
Interest Total Revenues Received	¥	2,321	4	2,542	e	221
EXPENDITURES DISBURSED: Current:	→	000	9	170,180	9	126,10
Health and Welfare Capital Outlay	69	642,000	↔	446,912 10,000	↔	195,088 (10,000)
Total Expenditures Disbursed	↔	642,000	မှ	456,912	4	185,088
Net Change in Fund Balance	<del>\$</del>	(102,000)	↔	134,609		236,609
Fund Balance - September 1, 2017				1,650,197		
Fund Balance - August 31, 2018			မာ	1,784,806		

Reference should be made to the auditor's report regarding this information.

# SHELBY COUNTY, ILLINOIS BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS RURAL TRANSPORTATION FUND - SPECIAL REVENUE MAJOR FUND YEAR ENDED AUGUST 31, 2018

Variance with Final Budget Budget Positive Original/Final Actual (Negative)		\$ 1,428,339 \$ 1,160,807 \$ (267,532) 171,659 393,033 221,374	\$ 1,600,000 \$ 1,553,842 \$ (46,158)		n \$ 1,600,000 \$ 1,553,843 \$ 46,157	ed \$ 1,600,000 \$ 1,553,843 \$ 46,157	\$ (1) \$ (1)	. 1,877	
	REVENUES RECEIVED:	Intergovernmental Revenue: Other State Sources Federal Sources Interest	Total Revenues Received	EXPENDITURES DISBURSED:	Current: Public Works/Transportation	Total Expenditures Disbursed	Net Change in Fund Balance	Fund Balance - September 1, 2017	

### SHELBY COUNTY, ILLINOIS NOTE TO BUDGETARY COMPARISON SCHEDULES <u>AUGUST 31, 2018</u>

### Note - Stewardship, Compliance, and Accountability

### A. <u>Budgetary Information</u>

Annual budgets are adopted on the modified cash basis of accounting for all governmental funds. Annual appropriated budgets are adopted for the general and special revenue funds. All annual appropriations lapse at fiscal year end. The Board holds public hearings and a final budget must be prepared and adopted no later than November 30.

The appropriated budget is prepared by fund. Budgetary control over expenditures is exercised by the County Board. The legal level of budgetary control is at the fund level.

### B. Excess of Expenditures Disbursed Over Appropriations in Budgeted Major Funds

There were no instances of overexpenditures, at the fund level, in the major funds in fiscal year 2018.

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES
- MODIFIED CASH BASIS
GENERAL FUND
AUGUST 31, 2018

								Fee Offices										
	Ų	Other than Fee		County	•	Circuit			Sta	States	Sup	Supervisor of		Solid	ලි වූ	(Coal Rights) Capital		
		Offices		Clerk		Clerk		Sheriff	Atto	Афотеу	Asse	Assessments		Waste	Jmbro	Improvements		Total
ASSETS														•				
Cash and Cash Equivalents	↔	3,540,341	Ø	18,534	69	68,259	↔	4,459	s)	1	↔	40	€9	516	69	232,683	69	3.964.832
Investments Interfind I care Decemble		1 00		t		10,000		i		1		ı		1	,			10,000
Other Asset - Capitalization Contribution		40,632		}		( )		1 1		1		l		l		I		40,632
Inventory		.		8,444		1								1 1		' '   		40,002 8,444
TOTAL ASSETS	Ø	3,727,635	æ	26,978	s,	78,259	s	4,459	\$		κa	40	64	516	s	232,683	\$	4,070,570
LIABILITIES																		
Withholding Payable	69	86,891	w	1	6	1	49	ı	<del>63</del>	ì	69	1	69	ı	₩	F	€9	86,891
Due to Other Governmental Units		1		1		49,066		1		1		î		*		ı		49,066
TOTAL LIABILITIES	w	86,891	æ	ì	æ	49,066	မာ	1	v,	1	8		69	1	cs	-	69	135,957
FUND BALANCES																		
Fund Balances: Nonspendable:				`														
Inventory Restricted for:	w	l	ક્ક	8,444	69	ı	€Э	ı	₩	l	<b>⇔</b>	1	49	1	<del>69</del>	1	υs	8,444
Insurance Committed:		899,216		ı		I		t		1		1		1		ì		899,216
Capital Improvement		1		ı		I		I		ı		1		ı		122,588		122,588
Unassigned		2,741,528		18,534		29,193		4,459				4		516		110,095		2,904,365
TOTAL FUND BALANCES	ь	3,640,744	es l	26,978	₩	29,193	S)	4,459	69	1	s	40	s	516	s	232,683	69	3,934,613
TOTAL LIABILITIES AND FUND BALANCES	ω	3,727,635	s	26,978	s	78,259	67	4,459	φ,		မာ	04	· 67	516	w	232,683	·	4,070,570

Reference should be made to the auditor's report regarding this information.

### SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GENERAL FUND YEAR ENDED AUGUST 31, 2018

	О	Other than Fee	0	County	Circuit	;	States	Supervisor of	Solid	Ö,	(Coal Rights) Capital	
		Offices		Clerk	Clerk	Sherti	Attorney	Assessments	Waste	udul	Improvements	Total
REVENUES RECEIVED:												
Property Taxes	v	1.691.008	မာ	<i>(</i> 7	ı		ı	69	( (4)	¥.	<i>U</i> :	1 691 008
Sales Taxes		740,910	,			- 1						740.910
Intergovernmental Revenues:												
Income Taxes		1,089,058		1	ı	I	1	1	ŀ		ŧ	1.089.058
Replacement Taxes		38,273		1	1	ı	١	ı	•		1	38 273
Other State Sources		408,697		ı	1	750	1	ı	ŀ		ŀ	409 447
Federal Source		67,051		ı	ı	1	i	ı	I		ı	67,051
County Farm		34,352		1	i	1	ı	1	ı		ı	34,352
Charges for Services		78,994		***************************************	ı	ı	1	ı	1		ı	78,994
Licenses and Permits		7,462		ı	,	ŀ	l	I	ŀ		ı	7,462
Fees, Fines and Forfeits		25,328		267,907	105,522	63,587	85,815	2,182	•		ı	550,341
Penalties, Interest and Costs		70,429		ı	1	1	ı		I	•	1	70,429
Sales of Real Estate Stamps				151,219	1	t	ı	1	ľ		ı	151,219
Sale of Fixed Assets		1		1	1	5,000	1	1	I		1	5,000
Interest		4,164		ŀ	21	1	I	ı	ı		1,068	5,253
Miscellaneous	1	20		ı	1	370	1	1	516			906
Total Revenues Received	ø	4,255,746	Ø	419,126 \$	105,543 \$	\$ 202,69	35,815	\$ 2,182	\$ 516	₩.	1,068 \$	4,939,703
EXPENDITURES DISBURSED:		•										
See Schedule at Pages 55-56	8	4,912,877	₩	135,859 \$	12,243 \$	<b>₩</b>	***************************************	ا چ	s	ø	158,638 \$	5,219,617
Revenues Received Over (Under) Expenditures Disbursed	6 <del>7</del>	(657,131)	69	283,267 \$	93,300 \$	\$ 202,69	85,815	\$ 2,182	\$ 516	ss.	\$ (075,721)	(279,914)
Other Financing Sources (Uses): Operating Transfers In Operating Transfers Out		447,855		(289,220)	(92,399)	_ (75,839)	_ (85,815)	(2.200)			7 3	447,855 (545,473)
Net Change in Fund Balance	<b>↔</b>	(209,276)	65	(5,953) \$	901 \$	(6.132) \$	ì	\$ (18)	\$ 516	69	\$ (075,721)	(377,532)
Fund Balance - September 1, 2017		3,850,020		32,931	28,292	10,591		88	1		390,253	4,312,145
Fund Balance - August 31, 2018	es	3,640,744 \$	s	26,978 \$	29,193 \$	4,459 \$		\$ 40	\$ 516	↔	232,683 \$	3,934,613

### SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF EXPENDITURES DISBURSED - MODIFIED CASH BASIS GENERAL FUND YEAR ENDED AUGUST 31, 2018

	Other than Fee Offices		County Clerk		Circuit Cierk	Sheriff	States Attorney	Supervisor of Assessments	Solid Waste	Capital	ស	Total
EXPENDITURES DISBURSED;												
General Government: Operating Expenses Pertaining to the Office of:		٠										
County Clerk	\$ 373		\$ 1,441	₩	I	67	l <del>v</del>	<i>€</i> 9	ž	ω	<b>⇔</b> I	375,097
Supervisor of Assessments	255	255,239	•	r	12,243	1	1	Ī	l			267,482
County Treasurer	C17	617,017	į		1	1	1		l		1	215,219
County Coroner	657	90,430	į		ı		1	1	l		ı	238,496
Regional Superintendent of Schools	3 2	43.478	, i	: •	1 1	t	•	ı	I		1	90,624
Board of Review	8	30,428	i	,		i 1		1	ļ		1	43,478
Farmland Assessment		8	ī		ſ	}	t I	<b>:</b> 1	1		1	30,428
Board of Appeals		461	1		ì	. 1	1 1	ı	ſ		ı	£ 5
Zoning Administrator	22	22.560	•	,	ı		I	\$	•		ı	461
Zoning Appeals		500	,				i	l	1		1	095,77
Planning Commission		168	. 1	, ,	1	ľ	f		•		ı	200
Utilities	×c	360 76	•		l	I	1	1	1		1	168
Maintenance, Repairs and Improvement	+ C	67,030 R2 012	•		ľ	I	I	1	ı		•	24,036
insurance designation of the second s	4000	20,20	•		1	I	1	•	•		ł	62,012
Employee lostrones	202	97	•		l		•	l	I		1	202,726
County Road Expenses	ર્ટ ર	05/50	ı		***	1	1	I	I		ı	83,735
Committee Especial Development	0	90,000	1		I	l	ı	I	1		1	61,559
Services Streets and Missellanders	Š. Į	13,905	1		1	l	I	1	l		ı	13,905
Courte from	Ó (	75,984	1		ı	•	l	1	1		1	76,984
State Boatel Hamilton	so T	6,951	1		1	I	1	ı	1		1	6,951
State Rental Housing Fee		1	29,106		ļ	ı	*****	1	1		ı	29,106
Furchase of Keal Estate Tax Stamps			105,312	اد	1	*****		1	1	77	ı	105,312
Total General Government	\$ 1,802,770	\$ 022	135,859	63	12,243	l ₩	<b>н</b>	<del>σ</del>	1	vs	છ	1,950,872
Public Safety:												
Operating Expenses Pertaining												
to the Office of												
County Sheriff	\$ 2,041,800	800	ı	<del>63</del>	l	l ₩	l &>	6 <del>9</del>	I	₩	69 	2,041,800
Kescue Squad	<b>ង</b> ់	22,478	1		1	1	ı	ı	***		ı	22,478
ESUA.	Ą,	34,479	i		ı	1	1	ı	ı		1	34,479
and Emergency Services	24.	24,248	ı		l	ſ		1	i		1	24,248
Courtiouse Security	37,	496	!		i	•	1	1	1		ı	37,496
West Commission	2,	2,829				1		Ė			ŀ	2,829
Total Public Safety	\$ 2,163,330	330	1	ø			ę	•		•	•	
francis and a second se				ş   -	ı	•	7	# 1	1	sa.	ر د	2,163,330

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF EXPENDITURES DISBURSED - MODIFIED CASH BASIS (CONTINUED)
GENERAL FUND
YEAR ENDED AUGUST 31, 2018

Total	144,105	330 621	161,042	29,835	530.215	252	68,069	362,774	5,219,617
	ь	U	<b>,</b>		s	₩	w	છ	es
Capital Improvements	1		l	1	i   		1	158,638	158,638
됩	Ф	v.	•		G	€	W	€9	69
Solid Waste	I	I	1	1	1		ŀ	1	. 1
	60	и	,		€	⊌ 4	t <del>s</del>	မာ	es
Supervisor of Assessments		ľ	1	1 1	-		1	<b>,</b>	I
I	<b>به</b> ا .	va			69	<b>6</b> €	69	W	တ
States Attorney		ı	ı	1 1			f		1
.	(م ا	<del>6)</del> I		1 1	<b>₩</b>	. vs	•>	€7	တ
Sheriff	\	ı	,	1 1		, , , , , , , , , , , , , , , , , , ,	Ę	I	
	<b>6</b>	4			₩	<i>ι</i> ,	φ.	رم ا .	es l
Circuit Clerk		1	'	( )				1	12,243
Ì	s	es			G	v	· 69	69	s
County Clerk	1		1	1 1			. 1	1	135,859
	67	↔			w	ဖ	<del>(s</del>	€9	s
Other than Fee Offices	144,105	330,621	161,042	8,717	530,215	252	690'89	204,136	4,912,877 \$
	s	€9			s,	κs	us.	s	69
	rrections: Operating Expenses Pertaining to the Office of: Probation Office	irciary: Operating Expenses Pertaining · to the Office of: States Attorney	Public Defender	Opposition Course Fee Circuit Judge Expenses	Total Judiciary	Public Works/Transportation: Rural Transportation	Health and Welfare: Co Operating Expenses Pertaining to the Office of: Animal Control	Capital Outlay: General Government	TOTAL EXPENDITURES DISBURSED
	Corrections: Operating to the Of	Judiciary: Operati	- A	충충		Public \ Rur	Health: Co Ope to t	Capital Gen	

Reference should be made to the auditor's report regarding this information.

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCESMODIFIED CASH BASIS
COUNTY HEALTH FUND - SPECIAL REVENUE MAJOR FUND
AUGUST 31, 2018

		į	County Health	Mis	Miscellaneous County Health		Home Nursing	-	County Health WIC	ŏ	Total County Health Fund
ASSETS											
Cash and Cash Equivalents Investments		φ.	222,370	κ̈́	203,036	<b>ω</b>	1,004,031	<del>ω</del>	13,357	↔	1,442,794
	TOTAL ASSETS	€9	222,370	8	203,036	4	1,129,031	σ	13,357	εs	1,567,794
	TOTAL LIABILITIES	<del>()</del>	****	s		↔		·γ	***************************************	₩	117
FUND BALANCES	,										
Fund Balances: Restricted for: Health and Welfare Assigned		69	222,370	↔	81,591	↔	1,129,031	€7	13,357	↔	94,948 1,472,846
гот	TOTAL FUND BALANCES	8	222,370	69	203,036	€>	1,129,031	€	13,357	69	1,567,794
TOTAL LIABILITIES A	TOTAL LIABILITIES AND FUND BALANCES	\$	222,370	8	203,036	s	1,129,031	<del>ഗ</del>	13,357	↔	1,567,794

Reference should be made to the auditor's report regarding this information.

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED
AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS
COUNTY HEALTH FUND - SPECIAL REVENUE MAJOR FUND
YEAR ENDED AUGUST 31, 2018

	<i>,</i>	County Health	Mis	Miscellaneous County Health		Home Nursing	0 1	County Health WIC	రే	Total County Health Fund
REVENUES RECEIVED:		10,100								
Property Taxes Internovernmental Revenues:	↔	311,711	69	I	69	I	₩	1	<del>⇔</del>	311,711
mergoverning Neverines.		8,769		1		1		1		8,769
Other State Sources Federal Source		- 106,800		89,634		21,114		1		217,548
Charges for Services Interest		8,094 79,977		70,768 1,240		162,445		77,088		155,950 243,662
Total Revenues Received	€>	515,410	69	161,822	69	185,400	₩	77.088	67	2,080
EXPENDITURES DISBURSED:								1		
Current: Health and Welfare:										
Personnel and Fringe Benefits Commodities	↔	417,350	€9	158,476	₩	20,714	↔		₩	675,059
Contractual Services		80,427		4,320 3,771		123,272		2,434 2,589		146,151 86,787
Total Expenditures Disbursed	4	513,902	€\$	166,567	↔	143,986	69	83,542	€	766'206
Revenues Received Over (Under) Expenditures Disbursed	<del>()</del>	1,508	₩	(4,745)	€9	41,414	<del>69</del>	(6,454) \$	υγ	31,723
Other Financing Sources: Transfers In		1,014		1,252		1		1		2,266
Net Change in Fund Balance	69	2,522	<del>()</del>	(3,493)	€	41,414	69	(6,454)	↔	33,989
Fund Balance - September 1, 2017		219,848		206,529		1,087,617		19,811		1,533,805
Fund Balance - August 31, 2018	ь	222,370	8	203,036	€A)	1,129,031	ь	13,357 \$	4.6	1,567,794

Reference should be made to the auditor's report regarding this information.

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES MODIFIED CASH BASIS
COUNTY HIGHWAY FUND - SPECIAL REVENUE MAJOR FUND
AUGUST 31, 2018

		County Bridge		County Highway	2	County Motor Fuel Tax Fund	Fed Aid Sec Matc	Federal Aid Secondary Matching	State DCEO Grant Program	<u>+</u>	County	Total County Highway Fund
ASSETS												
Cash and Cash Equivalents	8	235,314	49	262,978	69	473,016	\$	168,029	4	58	φ.	1,139,365
TOTAL ASSETS \$	မှာ	235,314	69	262,978	8	473,016	8	168,029	φ.	28	8	1,139,365
TOTAL LIABILITIES \$	8	-	မှာ	eriter in the second section of the section of the second section of the section of the second section of the section of t	€>	**	↔	1	49	1	8	1
FUND BALANCES												
Fund Balances: Restricted for:		,										
Public Works/Transportation Assigned	4	228,762 6,552	69	262,452 526	€9	461,891	49	165,148 2,881	₩.	28	\$	1,118,281 21,084
TOTAL FUND BALANCES \$	69	235,314	↔	262,978	es l	473,016	<b>⇔</b>	168,029	4	78	69	1,139,365
TOTAL LIABILITIES AND FUND BALANCES \$	↔	235,314	63	262,978	€\$	473,016	8	168,029	\$	28	φ.	1,139,365

Reference should be made to the auditor's report regarding this information.

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED
AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS
COUNTY HIGHWAY FUND - SPECIAL REVENUE MAJOR FUND
YEAR ENDED AUGUST 31, 2018

REVENIES RECEIVED:	Bridge	County Bridge		County Highway	-	Motor Fuel Tax Fund	Aid	Aid Secondary Matching	DCEO Grant Program		County Highway Fund
			•								
Property Taxes Sevience:		152,295	69	327,558	↔		69	180,704	↔	<del>⇔</del> 	660,557
Motel Fuel Tax		1		I		371,049		ı		1	371,049
Replacement Taxes Other State Sources		9,244		19,093		127 375		9,244		1	37,581
Federal Source		114,700				<u>.</u>		1		]	114,700
Charges for Services Interest		6,710		74,875		808		204		·  	81,585
Total Revenues Received \$		283,399	S	421,544	63	499,230	\$	190,152	₩.	<b>↔</b> 	1,394,325
EXPENDITURES DISBURSED:											
Current: Public Works/Transportation											
Personner and Fringe Benefits \$		1 6000	↔	390,351	<b>€</b> >	61,102	6 <del>3</del>	1 5	€9	<b>69</b>	451,453
Continuounes Contactual Services		7/6'607		147,520		144,264		61,884			353,668
Capital Outlay				55,768						1	55,768
Total Expenditures Disbursed		269,972	S	670,956	63	205,366	69	204,560	69	<i>9</i>	1,350,854
Revenues Received Over (Under) Expenditures Disbursed \$		13,427	€9	(249,412)	₩	293,864	↔	(14,408)	↔	<b>6</b> >	43,471
Other Financing Sources (Uses): Transfers In		1		252,266		ı		1		ı	252,266
Transfers Out		١				(250,000)		***			(250,000)
Net Change in Fund Balance		13,427	↔	2,854	G	43,864	↔	(14,408)	<b>↔</b>	<b>↔</b>	45,737
Fund Balance - September 1, 2017		221,887		260,124		429,152		182,437		28	1,093,628
Fund Balance - August 31, 2018		235,314	49	262,978	69	473,016	8	168,029	\$	28 \$	1,139,365

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES MODIFIED CASH BASIS
NON-MAJOR GOVERNMENTAL FUNDS
AUGUST 31, 2018

							Spec	Special Revenue						
		Animal Control	Ā	Ambulance	"	Social Security	<u></u>	Indemnity	Resc	Rescue Squad Dive Team	4	Probation	May	Emergency Management
ASSETS														
Cash and Cash Equivalents Investments	₩	93,479	€\$	144,397.	₩	278,036	↔	117,405	<del>69</del>	8,677	↔	296,162	↔	11,300
TOTAL ASSETS	<b>69</b>	93,479	↔	144,397	<del>(S</del>	278,036	↔	117,405	κ	8,677	es.	296,162	↔	11,300
LIABILITIES														
Interfund Loans Payable	49	ı	69	***************************************	↔		69	I I	↔	ı	↔		8	
TOTAL LIABILITIES	\$	[ ]	क	****	4		€9	I	G	1	<del>(/)</del>	1	↔	ı
FUND BALANCES														
Fund Balances: Restricted for:														
Indemnity	₩	1	69	ŀ	₩	1	↔	116,063	₩	ŀ	θĐ	1	69	ı
Employees Retirement		1		1		276,878		ſ		1		l		į
Public Safety		1		j	•	ŀ		1		4,311		293,806		11,043
Judiciary		ı		ľ		1		ŀ		1		I		1
Automation		l		1		I		1		I		ı		1
Recording		l		I		1		l		1		ļ		I
GIS		1		1		1		1		ı		i		1
Document Storage		1		****		ŀ		ı		ļ		ı		ı
Health and Welfare		88,347		143,584		l		1		ŀ		1		I
Assigned		5,132		813		1,158		1,342		4,366		2,356		257
Unassigned		-										1		1
TOTAL FUND BALANCES	\$	93,479	€9	144,397	69	278,036	49	117,405	<del>69</del>	8,677	49	296,162	S	11,300
TOTAL LIABILITIES AND FUND BALANCES	சு	93,479	₩	144,397	₩	278,036	<del>()</del>	117,405	↔	8,677	€	296,162	છ	11,300
													-	

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES MODIFIED CASH BASIS - (CONTINUED)
NON-MAJOR GOVERNMENTAL FUNDS
AUGUST 31, 2018

			757	757		4	4				ı	ı	ı	ı	ı	1	i	ı	1	ı	덛	5	<u></u>
	Court Security		7.	7.		2,514	2,514														(1,757)	(1,757)	757
	0,		↔	क		8	↔				↔											\$	မ
	Sheriff's Special		23,112	23,112		ı	ı				I	ı	23,112	ł	- 1	l	1	ļ	ı	ı		23,112	23,112
	0, 4,		<del>69</del>	<del>s</del>		69	₩				↔											8	4
	Coroner Special		10,818	10,818			*****				,	1	i	1	ŀ	1	1	I	10,817	۳		10,818	10,818
ø			<del>67</del>	ιs		↔	↔				↔											↔	€
Special Revenue	Drug Traffic Prevention		748	748			ŀ				1	1	706	1	I	1	ł	I	1	42	1	748	748
Speci	Pa		ь	₩		49	မာ				₩											ιs	s
	Recording		162,654	162,654		I	1				ı	1	1	1	1	162,220	I	I	I	434	1	162,654	162,654
	R		ω	ь		69	69				<del>()</del>											€9	69
	Automation	-	62,567	62,567			I				ŀ	ı	1	1	62,057	1	1	l	1	510		62,567	62,567
	Au		69	\$		69	ω				↔											es	s
	Fees to Assist Court		4,799	4,799	٠	.	1				ı	I	i	4 796	i	l	1	ı	I	က		4,799	4,799
	g g		69	ь		ь	<del>€</del> >				↔											69	₩
		ASSETS	Cash and Cash Equivalents Investments	TOTAL ASSETS	LIABILITIES	Interfund Loans Payable	TOTAL LIABILITIES	FUND BALANCES	Fund Balances:	Restricted for:	Indemnity	Employees Retirement	Public Safety	Judiciary	Automation	Recording	GIS	Document Storage	Health and Welfare	Assigned	Unassigned	TOTAL FUND BALANCES	TOTAL LIABILITIES AND FUND BALANCES

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES MODIFIED CASH BASIS - (CONTINUED)
NON-MAJOR GOVERNMENTAL FUNDS
AUGUST 31, 2018

							Spec	Special Revenue						
								Victim		State's				
		Law		Document	Revo	Revolving		Impact	•	Attorney		DOI		
		Library		Storage	기	Loan		Panel		Forfeited	"	Equipment		GIS
ASSETS														
Cash and Cash Equivalents Investments	<del>69</del>	2,717	↔	75,929	↔	1	↔	15,485	↔	1,127	↔	27,942	69	414,508
TOTAL ASSETS	<del>()</del>	2,717	G	75,929	↔	1	<del>63</del>	15,485	₩	1,127	G	27,942	€9	414,508
LIABILITIES														
Interfund Loans Payable	69	1	ь	1	မ	-	69	١	63	E	₩	ı	↔	4494
TOTAL LIABILITIES	မာ		49	1	↔	1	₩	1	<del>()</del>	!	↔	ŀ	↔	ı
FUND BALANCES														
Fund Balances: Restricted for														
Indemnity	49	ı	↔	ı	es	1.	<b>6</b> 3	ı	₩	1	↔	ı	↔	ŀ
Employees Retirement		l		l		i		1		I		1		1
Public Safety		I		I		1		ı		İ		27,875		I
Judiciary		2,716		I		1		15,433		1,124		ŀ		I
Automation		ı		!		i		1		ţ		ı		****
Recording		ı		1		ı		ł		1		1		1
Sis		ı		ı		Ę		1		1		1		413,910
Document Storage		ſ		75,759		1		1		ı		1		1
Health and Weifare		l		I		1		I		ı		l		ŀ
Assigned		7		170		ŀ		25		ന		67		598
Unassigned		1								1		1	ŀ	1
TOTAL FUND BALANCES	<del>()</del>	2,717	8	75,929	\$	ı	တ	15,485	69	1,127	₩	27,942	₩	414,508
TOTAL LIABILITIES AND FUND BALANCES	↔	2,717	<del>⇔</del>	75,929	\$	1	, ↔	15,485	မ	1,127	क	27,942	↔	414,508

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES MODIFIED CASH BASIS - (CONTINUED)
NON-MAJOR GOVERNMENTAL FUNDS
AUGUST 31, 2018

							Š	Special Revenue	a)			•				Total
	ć	Pet	S. At	State's Attorney		Drug	< &	Municipal Retirement	Ϋ́α.	Rescue Squad	,	Airport	- W	Tax Sale	~ ß	Nonmajor Governmental
	2	ropulation	Aut	Automation		Court	İ	ביחום		rana		runa	Anto	Automation	-	runds
ASSETS																
Cash and Cash Equivalents Investments	σ	31,001	ь	4,777	↔	18,684	<del>(/)</del>	1,025,981	σ	6,052	<del>69</del>	83,463	<del>()</del>	6,993	↔	2,929,570 21,412
TOTALASSETS	¢\$	31,001	ક્ક	4,777	\$	18,684	<del>63</del>	1,025,981	ω	6,052	બ	104,875	<del>s,</del>	6,993	ь	2,950,982
LIABILITIES																
Interfund Loans Payable	69	1	69		₩.	1	€7	38,118	69	1		1	€9	ı	49	40,632
TOTAL LIABILITIES	65	<b>F</b>	cs.	1	€9	F	49	38,118	63	****		F	w		€9	40,632
FUND BALANCES																
Fund Balances: Restricted for:																
Indemnity	₩	ı	69	ı	69	l	↔	I	↔	I		l	€	i	6	116,063
Employees Retirement		1		1		ŀ		982,274		ŧ		1		į		1,259,152
Public Safety		1		I		18,680		1		6,051		I		I		385,584
Judiciary		1		1		ı		1		i		1		ŀ		24,069
Automation		1		4,775		ı		ı		1	-	1		6,991		73,823
Recording		ŀ.		I		1		1		I		I		I		162,220
GIS		ŀ		I		ı		-		ı		ļ		1		413,910
Document Storage		ŀ		1		1		ı		I		ı		I		75,759
Health and Welfare		31,001		1		I		I		l		I		ŀ		273,749
Assigned		ı		7		4		5,589		τ		104,875		7		127,778
Unassigned		1		1		1		1		1		1	-	ı		(1,757)
TOTAL FUND BALANCES	8	31,001	63	4,777	4	18,684	€7	987,863	49	6,052	cs.	104,875	49	6,993	69	2,910,350
TOTAL LIABILITIES AND FUND BALANCES	બ	31,001	69	4,777	s	18,684	<del>(A</del>	1,025,981	4	6,052	↔	104,875	\$	6,993	မာ	2,950,982

Reference should be made to the auditor's report regarding this information.

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF REVENUES RECEIVED. EXPENDITURES DISBURSED

		Addition					"	Special Revenue	nue					
		Animal Control		Ambulance		Social Security	-	Indemnity	88 0	Rescue Squad Dive Team	P.	Probation	ភ្ល និ	Emergency Management
REVENUES RECEIVED:														
Property Taxes Intergovernmental Revenue:	(A)	1	Ø	55,897		\$ 305,182	Ø	ŧ	69	ŀ	€	Ι.	€	ŀ
State Sources Replacement Taxes		l			1	l		1		ı		l		ı
Other State Sources		1			1	ı		I		I		I		I
Federal Sources		# C			ı	ı		I		Ì		i		47,959
Charges Ind Salvices		11.126			1 1	1 1		5.380		l <b>1</b>		64.510		1 1
Sale of Fixed Assets		-			ı	i		)   		I		2 1		l
Interest Miscellaneous		133			ا <u>ک</u>	20,1		116		3,131		218		12 13,598
Total Revenues Received	κs	16,587	₩.	55,955	1	\$ 305,202	69	5,496	₩	3,133	(A)	64,728	S	61,569
EXPENDITURES DISBURSED:		•												
Current														
General Government	<del>()</del>	i	<del>ሪን</del>		1	\$ 77,623	(r)	I	↔	l	<del>(7)</del>	l	U <del>)</del>	1
Public Safety		1			1	121,613		•		12,265		103,372		54,114
Judicialy Public Works/Transportation		li			1 1	243,543 57,063				1		<b>I</b> 1		1 1
Health and Welfare		3,179		43,800	8	47,307		1		1		t		I
Debt Service Driveiral Definement														
Interest		1 1			F 1	1 1		l :		1		1 1		1 1
Capital Outlay		1			    1	1		1		1		1		1
Total Expenditures Disbursed	s	3,179	₩	43,800	1	\$ 319,658	€9	****	S	12,265	ь	103,372	S	54,114
Revenues Received Over (Under) Expenditures Disbursed	ø,	13,408	w	12,155		\$ (14,456)	cs C	5,496	W	(9,132)	to,	(38,644)	W	7,455
Other Financing Sources (Uses):														
Loan Proceeds		1 8			1	1		1		1		l		l
Operating Transfers in Operating Transfers Out		2,266			 			1 1		1 1		1 1		(11,331)
Total Other Financing Sources (Uses):	€	2,266	69		1	l es	Ø	•	€9	ι	ь	I	G	(11,331)
Special Item	S	ŧ	€		1	8	₩	1	€>	-	s	-	¢,	***
Net Change in Fund Balance	Ø	15,674	€9	12,155		\$ (14,456)	s	5,496	G	(9,132)	G	(38,644)	49	(3,876)
Fund Balance - September 1, 2017		77,805		132,242	2	292,492	ļ	111,909		17,809		334,806		15,176
Fund Balance - August 31, 2018	49	93,479	↔	144,397	75 S	3 278,036	မ	117,405	63	8,677	s)	296,162	s	11,300

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED
AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS (CONTINUED)
NON-MAJOR GOVERNMENTAL FUNDS
YEAR ENDED AUGUST 31, 2018

Special Revenue

	8	Fees to Assist Count	A.	Automation	4	Recording	٩	Drug Traffic Prevention	ļ	Coroner Special		Sheriff	0)	Court Security
REVENUES RECEIVED:														
Property Taxes Intergovernmental Revenue: State Comme	U\$	I	€ <del>0</del>	anger .	↔	l	(A)	1	↔	I	49	1	ы	1
Sources Replacement Taxes		I		į		I		1		ı		ı		1
Other State Sources		ı		214		1		í		ı		ı		1
Federal Sources		1		416		I		1		1		ì		1
Charges for Services		f		J		1		ł		I		ı		•
Fines and Fees		12,489		24,853		17,175		93		3,000		1		23,373
Sale of Fixed Assets		۱ ،		1 4		Ιţ		1		•		I		1 4
Miscellaneous		4 I		)		= 1	Ī	l 1		- I		21,579		ויי
Total Revenues Received	S	12,491	မှ	25,489	s s	17,192	69	383	69	3,001	49	21,579	¢\$	23,378
EXPENDITURES DISBURSED:														
Current														
General Government Buttle Soctor	69	I	(r)	11,393	6	29,959	w	I	↔	1	W	1 6	69	1 9
Fublic Salety		I		1		į		!		I		35,855		213
Public Works/Transportation		1		l 1		t I		1 1		1 1		1 }		
Health and Welfare		J		1		1		I		1,434		ŧ		ı
Debt Service Principal Retirement		ı		ı		ı		I		I		I		I
Interest		ı		ı		1		1		· 1		1		ŀ
Capital Outlay		-1				1		1		i		I		1
Total Expenditures Disbursed	w	1	69	11,393	S	29,959	₩	ı	S	1,434	69	23,856	65	612
Revenues Received Over (Under) Expenditures Disbursed	₩,	12,491	w	14,096	s	(12,767)	ø	363	W	1,567	W	(2,277)	v <del>)</del>	22,766
Other Financing Sources (Uses):														
Operating Transfers In		1 1		1 1		14.676		1 1		i i		4 533		18 500
Operating Transfers Out		(20,000)		ı				i		1				
Total Other Financing Sources (Uses):	69	(20,000)	↔	l	69	14,676	<del>63</del>	I	49	I	(r)	4,533	ss.	18,500
Special Item	S	H	€5	1	69	1	69	1	69	II	63	١	s	
Net Change in Fund Balance	v3	(7,509)	s	14,096	s	1,909	G	363	69	1,567	₩	2,256	(c)	41,266
Fund Balance - Septembor 1, 2017		12,308		48,471		160,745		385		9,251	-	20,856		(43,023)
Fund Balance - August 31, 2018	69	4,799	69	62,567	ы	162,654	w	748	49	10,818	₩	23,112	(s)	(1.757)

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED
AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS (CONTINUED)
NON-MAJOR GOVERNMENTAL FUNDS
YEAR ENDED AUGUST 31, 2018

							Š	Special Revenue	린					
		,	ć	1	'			Victim .		State's	j			
		Library	3 %	Storage	ٔ اِ	Kevolving		Impact Panel		Attorney Forfeited	-	DUI Equipment		SIS
REVENUES RECEIVED:														
Property Taxes Intergovernmental Revenue:	ıs	1	w	I	69	ŧ.	ь	I	49	1	Ø	1	↔	f
State Sources Replacement Taxes		1		1		ı		I		ı		*		1
Other State Sources		1		ı		ı		ı		1 1		1		<b>!</b>
Federal Sources		1		1		1		Į		ı		1		ı
Charges for Services		1		ł		í		ı		ı		ı		1
Fines and Fees		10,665		15,737		1		202		J		***		I
Sale of Fixed Assets Interest		1 5		11		1 5		10		1		1 6		1 6
Miscellaneous		. 1		- 1		י ב		۱ ۲		I		۱ ۱		₹ 1
Total Revenues Received	w	10,666	↔	15,744	65	104	49	204	S		63	2	တ	46
EXPENDITURES DISBURSED:														
Current:	,													
General Government Public Safety	es.	J :	↔	6,878	b	I	69	ı	<del>()</del>	ı	Ø	i	W	44,979
Judiciary		8,325		<b>!</b>		1 1		257		1 1		1 1		1 1
Public Works/Transportation				ı		1				j		1		****
Health and Welfare Debt Service		1		1		1		1		ı		ı	4	1
Principal Retirement		i		i		ł		ı		I		i		;
Interest		ł		I		4		I		I		I		
Capitai Outlay		1		1		t		I		1	ļ	1		67,845
Total Expenditures Disbursed	69	8,325	69	6,878	49		69	257	↔		€	1	မာ	112,824
Revenues Received Over (Under) Expenditures Disbursed	₩	2,341	49	8,866	↔	104	69	(53)	<b>€</b> >	1	€9	7	w	(112,778)
Other Financing Sources (Uses):														
Loan Proceeds		1		1		1		l		I		1		1
Operating Transfers In Operating Transfers Out		1 1		1 1		i I		1 1		! {		3,724		80,718
Total Other Financing Sources (Uses):	₩	ı	w	I	8		69	1	₩	1	69	3,724	l on	80,718
Special fram	6		v		6	(047 770)	6		6		6		ŧ	
	•		9		7	(07*,420)	9	1	9	***	1	1	n	
Net Change in Fund Balanco	Ø	2,341	w	8,866	s)	(514,316)	49	(53)	<b>€</b>	ł	₩	3,726	69	(32,060)
Fund Balance - September 1, 2017		376		67,063		514,316		15,538		1,127		24,216		446,568
Fund Balance - August 31, 2018	69	2,717	εs	75,929	s	1	w	15,485	69	1,127	w	27,942	W	414,508
		The second secon		William Co.					Ħ	***************************************		STATE OF THE PERSON NAMED IN		CHILD THE PROPERTY.

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED
AND CHANGES IN FUND BALANCES.- MODIFIED CASH BASIS (CONTINUED)
NON-MAJOR GOVERNMENTAL FUNDS
YEAR ENDED AUGUST 31, 2018

Part of the part o

							Ś	ecial Reven	ě							Total
			, ری	State's				Municipal	_	Rescue				Tax	1	Nonmajor
	8	Population	Ag A	Attorney Automation		Court	oc.   	Retirement Fund		Squad Fund		Airport Fund	Au	Sale Automation	Ğ	Governmental Funds
REVENUES RECEIVED:																
Property Taxes Intergovernmental Revenue:	69	I	Ø	ı	₩	I	49	829,630	49	ŀ	69	42,279	69		₩	1,232,988
State Sources Replacement Taxes		ŀ		1		1		18.467		ŀ		4 190		١		~ 72 657
Other State Sources		ì		1		ı		'		1		33.5		1		545
Federal Sources		1		1		1		ı		I		159,050		1		207 425
Charges for Services		1 1		\ .		ļ		J		I		87,754		ì		93,082
Sale of Fixed Assets		6,790		682		4,689		i		į		1		2,897		203,931
Interest		<b>j</b> 1		l		*		1 6		ł		7,250		,		7,250
Miscellaneous				I		- 1		<u>0</u> 1		2,941		70,704		F		987 111,953
Total Revenues Received	63	6,790	€>	682	<b>6</b> 0	4,690	ø	848,175	w	2,941	€>	371,713	ь	2,898	G	1,880,818
EXPENDITURES DISBURSED:																
Current																
General Government	63	ı	69	ı	63	I	W	226,880	ь	ı	W	1	63	1.270	69	398,982
Public Safety		1		Ì		1,646		105,480		2,735		ŀ		ļ	,	425,693
Public Works/Transportation		l i		I		l		133,358		I		1 600		I		185,483
Health and Welfare		2,415		! I				145,872		1 1		82°502		1 1		324,775 244,007
Debt Service Oringial Definement																
interest		1		ı		!		l		ŀ		7,250		ı		7,250
Capital Outlay		! !				ŀΙ		1 1		!		31.687		1 1		2,219
							1		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,							
lotal expenditures Disbursed	69	2,415	ß		w	1,646	₩	703,264	60	2,735	w	244,685	69	1,270	w	1,687,941
Revenues Received Over (Under) Expenditures Disbursed	69	4,375	(r)	682	€9	3,044	↔	144,911	( <del>)</del>	206	69	127,028	v)	1,628	G	192,877
Other Financing Sources (Uses):																:
Operating Transfers In		l J		1 1				1 1		1 1		18,835		F		19,935
Operating Transfers Out		1		l		ı		l						1		(31,331)
Total Other Financing Sources (Uses);	ø	I	69	İ	↔	ŧ	49	1	(A)	1	(s)	19,935	ь	J	G	113,021
Special Item	69	1	69	1	69	[	€>	1	S	î	S	1	S	ı	69	(514,420)
Net Change in Fund Balance	w	4,375	69	682	€9	3,044	69	144,911	69	206	(A)	146,963	Ø	1,628	Ø	(208,522)
Fund Balance - September 1, 2017		26,626		4,095		15,640		842,952		5,846		(42,088)		5,365		3,118,872
Fund Balance - August 31, 2018	69	31,001	69	4,777	s	18,684	န	987,863	s	6,052	69	104,875	S	6,993	8	2,910,350

# SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF FIDUCIARY NET POSITION TRUST FUNDS - MODIFIED CASH BASIS AUGUST 31, 2018

				௳	rivate	Private - Purpose Trusts	rusts			
						Township				
				Local		Bridge			•	Township
				Bridge	ഗ്	Supervisory	<b> -</b>	Township		Motor
	_	Drainage	ഥ	Program	Ш	Engineering	රි	Construction		Fuel Tax
ASSETS										
Cash and Cash Equivalents	₩	428,151	69	37,207	€	16,276	49	4,474	€	1,447,973
TOTAL ASSETS	49	428,151	69	37,207	<del>69</del>	16,276	4	4,474	€>	1,447,973
LIABILITIES										
Due to Others	€9	162	49		s		4	**************************************	63	a de la companya de la companya de la companya de la companya de la companya de la companya de la companya de
TOTAL LIABILITIES	€>	162	€9		8	!	8		↔	
NET POSITION										
Restricted for Other Purposes	€	427,989	6	37,207	ь	16,276	8	4,474	<del>s</del>	1,447,973
TOTAL NET POSITION	<del>()</del>	427,989	₩	37,207	ક્ક	16,276	· <del>ès</del>	4,474	↔	1,447,973

Reference should be made to the auditor's report regarding this information.

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF FIDUCIARY NET POSITION TRUST FUNDS - MODIFIED CASH BASIS - (CONTINUED)
AUGUST 31, 2018

					ivate -	Private - Purpose Trusts	sts			
			Ö	Circuit						
			ਹ	Clerk's		Circuit		Circuit		Total
	-	Inmate	Maj	Marriage		Clerk's		Clerk's		Trust
	ပိ	Commissary	<b>L</b>	Fund		Cash Bail	-	Trust Fund		Funds
ASSETS										
Cash and Cash Equivalents	မာ	54,473	69	983	8	169,574	49	45	↔	2,159,156
TOTAL ASSETS	69	54,473	8	983	69	169,574	8	45	↔	2,159,156
LIABILITIES										
Due to Others	69	2,212	8	1	<del>()</del>		69		↔	2,374
TOTAL LIABILITIES	€	2,212	8	}	69		4		cs C	2,374
NET POSITION										
Restricted for Other Purposes	<del>v)</del>	52,261	₩	983	<del>ω</del>	169,574	₩	45	69	2,156,782
TOTAL NET POSITION	\$	52,261	49	983	બ	169,574	ι	45	€7	2,156,782

Reference should be made to the auditor's report regarding this information.

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
TRUST FUNDS - MODIFIED CASH BASIS
YEAR ENDED AUGUST 31, 2018

				Δ.	ńvate.	Private - Purpose Trusts	nsts			
		Drainage		Local Bridge	L W T	Township Bridge Supervisory Engineering	Cons	Township Construction		Township Motor Fuel Tax
ADDITIONS:										
Property Taxes Intergovernmental Revenue:	<del>€</del> >	87,717	<del>()</del>	l	↔	ļ	<del>69</del>	1	€7	t
State Sources Motor Fuel Taxes		Î		1		I		I		1.596.418
Other State Sources		ı		261,798		l		1		272,299
Fines and Fees		ì	,	l		-		1		1
Cash Bail		1		I		ł				1
Interest		134		86		ന		1		2,046
Miscellaneous		1				1		7		1
Total Additions	↔	87,851	69	261,896	₩	8	\$	1	↔	1,870,763
DEDUCTIONS:										
Distributions	↔	71,912	49	268,825	B	(6,987)	€>	(4,174)	49	1,884,437
Total Deductions	φ.	71,912	49	268,825	€	(6,987)	69	(4,174)	69	1,884,437
Change in Net Position	₩	15,939	₩	(6,929)	₩	6,990	₩	4,174	↔	(13,674)
Net Position - September 1, 2017		412,050		44,136		9,286		300		1,461,647
Net Position - August 31, 2018	↔	427,989	↔	37,207	₩	16,276	υ	4,474	↔	1,447,973

Reference should be made to the auditor's report regarding this information.

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
TRUST FUNDS - MODIFIED CASH BASIS (CONTINUED)
YEAR ENDED AUGUST 31, 2018

				ď.	ivate -	Private - Purpose Trusts	stsr			
	<u>ට</u>	Inmate Commissary	Mar C. C.	Circuit Clerk's Marriage Fund	008	Circuit Clerk's Cash Bail	O D	Circuit Clerk's Trust Fund		Total
ADDITIONS:										
Property Taxes	ь	1	\$	I	₩	1	<del>(/</del> )	l	€7	87.717
Intergovernmental Revenue:									÷	
Motor Fuel Taxes		I		1		I		l		1.596.418
Other State Sources		1		ı		İ		ł		534.097
Fines and Fees		ı		170		l		ì		170
Cash Bail		l		l		25,080		3		25,080
Interest		I		2		1		ı		2,283
Miscellaneous		13,810		1		1		1		13,810
Total Additions	8	13,810	8	172	69	25,080	B	l	↔	2,259,575
DEDUCTIONS:										
Distributions	49	1	49	33	69	20,312	↔	F	€9	2,234,358
Total Deductions	\$	1	€	8	B	20,312	₩	-	↔	2,234,358
Change in Net Position	€	13,810	↔	139	₩	4,768	↔	1	₩	25,217
Net Position - September 1, 2017		38,451		844		164,806		45		2,131,565
Net Position - August 31, 2018	क	52,261	υ	983	↔	169,574	\$	45	4	2,156,782

### SHELBY COUNTY, ILLINOIS STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS-MODIFIED CASH BASIS YEAR ENDED AUGUST 31, 2018

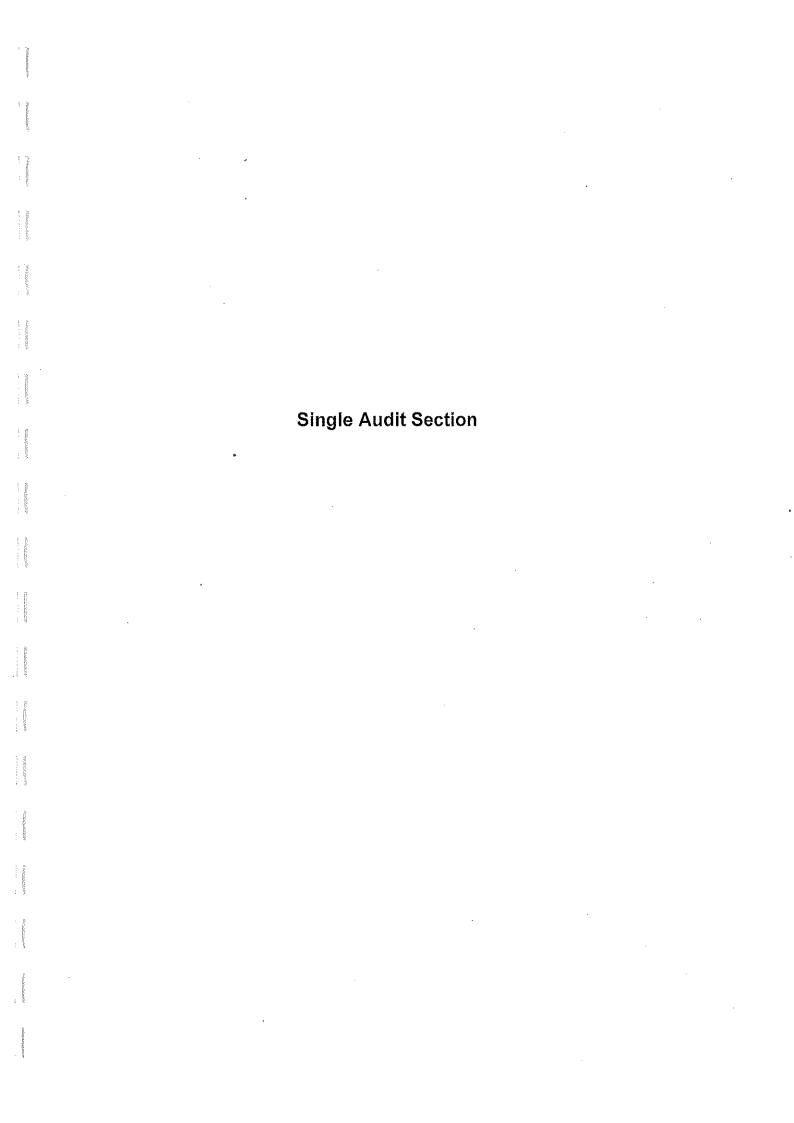
	Sept	Balance ember 1, 2017		Additions		Deductions	Aı	Balance ugust 31, 2018
Property Taxes: Assets: Cash Deposits & External Investment Pool	\$	6,669,778	\$	27,199,337	\$	30,774,605	\$	3,094,510
Liabilities: Distributions Payable	\$	6,669,778	\$	27,199,337	\$	30,774,605	\$	3,094,510
Litigation: Assets: Cash Deposits	\$	23,379		47	\$		\$	23,426
Liabilities; Distributions Payable	\$	23,379		47			\$	23,426
Estate Tax: Assets:	<u> </u>			, ,				
Cash Deposits  Liabilities:  Distributions Payable	<u>.</u> \$	1,150 1,150	\$ \$		<u>\$</u> \$		<u>\$</u> \$	1,150
Minor and Unknown Heirs: Assets:	<u></u>	1,100	<u> </u>	<del>-</del>	Ψ_		<u> </u>	1,150_
Cash Deposits	\$	46,055	_\$	5	\$		\$	46,060
Liabilities: Distributions Payable .	\$	46,055	_\$_	5	_\$		\$	46,060
County Clerk Real Estate: Assets: Cash Deposits	\$	17,273	\$	432,790	\$	421,810	\$	28,253
Llabilities: Distributions Payable	\$	17,273	\$	432,790	\$	421,810	\$	28,253
Total Agency Funds: Assets:							<u></u>	
Cash Deposits	\$	6,757,635	\$	27,632,179	\$	31,196,415	\$	3,193,399
Total Assets	\$	6,757,635	\$	27,632,179	\$	31,196,415	\$	3,193,399
Liabilities: Distributions Payable	\$	6,757,635	\$	27,632,179	\$	31,196,415	\$	3,193,399
Total Liabilities	\$	6,757,635	\$	27,632,179	\$	31,196,415	\$	3,193,399

# SHELBY COUNTY, ILLINOIS SECTION 5311 ANNUAL FINANCIAL REPORT RURAL TRANSPORTATION OPERATING PERIOD JULY 1, 2017 TO JUNE 30, 2018 SHELBY COUNTY, ILLINOIS CONTRACT NUMBER 4823

Line									
ltem	Revenue								
401.01	Passenger Fare / Donations							\$	26,304
401.02	Senior Citizen Fares								1,510
402,00 409,00	Special Transit Fares Local Cash Grants								88,660 111,433
411.00	State Cash Grants								1,166,444
431.00	Contributed Cash								7,145
	Total Revenue							\$	1,401,495
	Expenses								
					Actual		Actual		
				A	dministrative Expenses		Operating Expenses		Total
						_			10,111
501.00	Labor			\$	103,800	\$	862,479	\$	966,279
502.00 503.00	Fringe Benefits Services				18,821 19,880		201,781 83,421		220,602 103,301
504.01	Fuel and Oil						167,732		167,732
504.02	Tires and Tubes						7,863		7,863
504.99 505.00	Other Materials Utilities				9,007 44,724		5,084		14,091 44,724
506.00	Casualty and Liability				45,028				45,028
507.00	Taxes						••		
509.00 511.00	Miscellaneous Interest				17,453		20,500		37,953
512.00	Lease and Rentals				13,371		10,445		23,816
	Total Direct Expense			\$	272,084	\$	1,359,305	\$	1,631,389
	Total Indirect Expense				27,209		135,931		163,140
	Total Expense			\$	299,293	\$	1,495,236	\$	1,794,529
	Section 5311 Grant Reimbursement	۸	iministrative		Operating				Grant
			Expenses		Expenses		Total		Total
	Expenses:	\$	299,293	\$	4 405 000	\$	4 704 500		
	Less: Ineligible Expense	Ą	299,293	Ą	1,495,236	φ	1,794,529		
	Mad Pilate Possassas		000.000	_	4 405 000	_	. 70 / 500		
	Net Eligible Expenses Lese: Total Operating Revenues	\$	299,293	\$	1,495,236 27,814	\$	1,794,529 27,814		
	Section 6311 Operating Deficit		299,293	s	1,467,422	٠	1,766,715		
	Section 5311 Reimbursement		X 80%	φ	1,467,422 X 50%	\$	1,700,710		
	File 11.1 Parlack and Parlack								
	Eilgible Reimbursement Per Percentages Funding Limits Per Contract	\$	239,434	\$	733,711			\$	973,145 393,033
	Maximum Section 5311 Reimbursement						393,033		393,033
	Less: IDOT Payments - Section 5311								000 000
	Reimbursement to Grantee Amount Under Paid							\$	393,033
	Grantee Local Match Requirement					\$	1,373,682	-	,
	Grantee Match Sources								
	Special Transit Fares					\$	88,660		
	Local Cash Grants					¥	111,433		
	State Cash Grants						1,168,444		
	Contributed Cash						7,145		
	Total Grantee Match Sources					\$	1,373,682		
	Total Project Deficit					\$			

# SHELBY COUNTY, ILLINOIS SCHEDULE OF REVENUE AND EXPENSE UNDER DOWNSTATE OPERATING ASSISTANCE GRANT OPERATING PERIOD JULY 1, 2017 TO JUNE 30, 2018 SHELBY COUNTY, ILLINOIS CONTRACT NUMBER OP-18-58-IL

Line <u>Item</u>	Operating Revenues and Income		
401 413	Passenger Fare / Donations Federal Cash Grants & Reimbursements	\$	27,814 393,033
	Total Revenue	_\$_	420,847
	<u>Expenses</u>		
			Total
501 502 503 504 505 506 507 509 511 512	Labor Fringe Benefits Services Materials & Supplies Consumed Utilities Casualty and Liability Taxes Miscellaneous Interest Lease and Rentals Indirect Cost Rate  Total Operating Expense	\$	966,279 220,602 103,301 189,686 44,724 45,028  37,954  23,816 163,139 1,794,529
		***************************************	
	Downstate Operating Assistance Reimbursement		
	Total Eligible Operating Expense - 65% of Total Eligible Expense	\$	1,166,444
	Total Operating Expense	\$	1,794;529
	Total Operating Revenue & Income	<u></u>	420,847
	Deficit	\$	1,373,682
	Maximum Contract Amount	\$	1,275,500
	FY18 Eligible Downstate Operating Assistance (Deficit, 65% of total eligible expense or maximum contract amount, whichever is less  FY18 Downstate Operating Assistance Received (prior to close of fiscal year)	\$	1,166,444
	(prior to close of fiscal year )	\$	1,106,911
	FY18 Downstate Operating Assistance Receivable (at close of fiscal year and subsequently received)	_\$	59,533
	FY 18 Downstate Operating Assistance (Over) Under Pald	_\$	



### SHELBY COUNTY, ILLINOIS SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED AUGUST 31, 2018

Federal Grantor <i>iP</i> ass -through Grantor <i>i</i> Program Tit <del>lo</del>	Federal CFOA Number	Pass-through Entity Identifying Number	Passed Through to Subreciptents	Total Federal Disbursements/ Expenditures
U.S. Department of Agriculture		•		
Passed through the Minols Department of Human Services Special Supplemental Nutrition Program for Women, Infants, and Children Supplemental Nutrition Program for Women Infants and Children Supplemental Nutrition Program for Women Infants and Children WIC - Breastfeeding Peer Counselor WIC - Breastfeeding Peer Counselor WIC Special Supplemental Nutrition Program - Non-Cash WIC Special Supplemental Nutrition Program - Non-Cash		FCSWQ01093 FCSXQ01093 FCSWQ01197 FCSXQ01197 FY2018 FY2019	\$  	\$ 60,963 10,701 5,792 820 128,715 21,857
Total Special Supplemental Nutrition Program for Women, Infants, and Chädren	10.657		\$	\$ 228,849
U.S. Department of Transportation			•	
Passed through illinois Department of Transportation Alroot Improvement Program Airport Improvement	20.106	2HO-4449	\$	\$ 10,419
Passed through littnois Department of Transportation Highway Planning & Construction Highway Planning & Construction Highway Planning & Construction Total Highway Planning & Construction Passed through Illnois Department of Transportation	20.205	12-00275-00 BR 12-00054-00 BR	\$  \$	\$ 62,775 65,800 \$ 118,676
Passed virusing method Department of Transportation Formula Grents for Rurel Areas Public Transportation Public Transportation - Vehicles Non-Cash		IL-2017-37 IL-2017-008	\$ 393,033	\$ 393,033 230,438
Total Formula Grants for Rural Areas	20.509		\$ 393,033	\$ 623,469
Total U.S. Department of Transportation			\$ 393,033	\$ 752,463
U.S. Environmental Protection Agency				
Passed through tenois Department of Public Health Performance Partnership Grants Performance Partnership Grants - Water Wells	68.605	4740	\$	\$ 338
Passed through i≋nols Emergency Management Agency State Indoor Radon Grants State Indoor Radon Grant Program	66.032	18SHELBY	\$	\$ 7,624
Total U.S. Environmental Protection Agency			\$	\$ 7,962
U.S. Department of Health & Human Services				
Passed through tilinois Department of Public Health Immunization Cooperative Agreements Health Protection - Immunization - Non-Cash	93.268	000283	<u> </u>	\$ 122,482
Passed through Itinois Department of Healthcare and Family Services Child Support Enforcement Child Support/Computer Interface	93.563	FY2017	<u> </u>	\$ 984
Passed through litinois Department of Healthcere and Family Services Medical Assistance Program Medicald Matching - Administrative Outreach	93.778	FY2018	<u>\$</u>	\$ 70,768
Total U.S. Department of Health and Human Services			\$	\$ 194,234
U.S. Department of Homeland Security				
Passed through liftnois Emergency Management Agency Emergency Management Performance Grant Emergency Management Performance Grant Emergency Management Performance Grant		FY17EMASHELB FY18EMASHELB	\$	\$ 1,015 17,608
Total Emergency Management Performance Grant	97.042		\$	\$ 18,623
Passed through litino's Emergency Management Agency Pre-Disaster Mitigation Pre-Disaster Mitigation	97.047	FEMA-PDMC-2016	\$	\$ 36,771
Passed through Ninols Emergency Management Agency Homeland Security Grant Program Homeland Security Grant Program	97.067	18EOC	\$	<b>\$ 13,117</b>
Total U.S. Department of Homeland Security			<u> </u>	\$ 68,611
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 393,033	\$ 1,252,019

### SHELBY COUNTY, ILLINOIS NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED AUGUST 31, 2018

### Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of Shelby County, Illinois under programs of the federal government for the year ended August 31, 2018. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations, Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Shelby County, Illinois, it is not intended to and does not present the financial position and changes in net assets of Shelby County, Illinois. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the basic financial statements.

### Note 2 - Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified cash basis of accounting. Expenditures are recognized and recorded upon the disbursement of cash. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

### Note 3 - Indirect Cost Rate

Shelby County, Illinois has elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

### Note 4 - Nonmonetary Assistance

Nonmonetary assistance for food supplements, vehicles and immunization vaccines are reported in the Schedule at the fair market value of these items received and disbursed.

### Note 5 - Subrecipients

Of the federal expenditures presented in the Schedule, Shelby County provided federal awards to the following subrecipient:

Program Title/Subrecipient	Federal CFDA <u>Number</u>	Amount Provided to <u>Subrecipient</u>
Public Transportation CEFS Economic Opportunity Corporation	20.509	<u>\$393,033</u>

### Note 6 - insurance Provided by Federal Agencies

The County did not receive any insurance coverage provided by a federal agency during the fiscal year ended August 31, 2018.

### Note 7 - Loans, Loan Guarantees, and Loan Subsidiaries

The County did not have any loans, loan guarantees, or loan subsidies at August 31, 2018.

### SHELBY COUNTY, ILLINOIS SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED AUGUST 31, 2018

### A. SUMMARY OF AUDIT RESULTS

- The auditor's report expresses unmodified opinions on the modified cash basis financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Shelby County, Illinois.
- One deficiency disclosed during the audit of the financial statements of Shelby County, Illinois is reported in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards. This condition is reported as a material weakness. There were no significant deficiencies reported.
- 3. No instances of noncompliance material to the financial statements of Shelby County, Illinois were disclosed during the audit.
- 4. No significant deficiencies relating to the audit of major federal award program are reported in the Independent Auditor's Report on Compliance for Each Major Federal Program; Report on Internal Control over Compliance and Report on Schedule of Expenditures of Federal Awards Required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. No material weaknesses relating to the audit of the major federal award program are reported in the Report on Compliance for each Major Federal Program; and Report on Internal Control over Compliance and Report on Schedule of Expenditures of Federal Awards Required in accordance with Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards.
- 5. The auditor's report on compliance for the major federal award programs for Shelby County, Illinois expresses an unmodified opinion.
- There were no audit findings relative to the major programs for Shelby County, Illinois.
- 7. The programs tested as major programs include:

Name		CFDA No.
Special Supplemental Nutrition Program for		
Women, Infants, and Children		10.557
Formula Grants for Rural Areas – Public		
Transportation	•	20.509

- 8. The threshold for distinguishing Type A and B programs was \$750,000.
- 9. Shelby County, Illinois was not determined to be a low-risk auditee.

### B. FINDINGS — FINANCIAL STATEMENT AUDITS

Material Weakness

### 2018-001 Full Disclosure Financial Statements

Condition: The County prepares interim financial reports using software specifically designed for governmental reporting. These interim reports are reviewed by county management. For year-end reporting purposes, the County relies on the auditor to prepare drafts of full disclosure statements (including footnotes) in accordance with Government Accounting Standards Board Statements #34. The County currently lacks significant expertise to prepare year-end full disclosure financial statements without significant assistance from the auditor.

Criteria: In accordance with prescribed definitions in the Statement of Auditing Standards #112, it is a strong indication of a material weakness in internal control over financial reporting if an entity lacks significant controls over the period end financial reporting process. The standard provides guidance regarding the extent to which the auditor may be involved in drafting an entity's financial statements.

Cause: The County has not retained an individual to specifically monitor standards promulgated by the American Institute of Certified Public Accountants as they relate to full disclosure financial reporting. Preparation of full disclosure year-end financial statements is not an assigned function for County accounting staff.

Effect: Lack of sufficient expertise for <u>full disclosure</u> year-end financial statement preparation could result in controls not being effective in preventing or detecting material misstatements particularly in the related footnotes to the financial statements.

Recommendation: We recommend that the County provide training opportunities for its accounting staff that would enable them to become more familiar with general disclosure requirements. This training should include, but is not limited to the usage of a "standards compliant" disclosure checklist, which provides guidance to the financial statement's contents and whether a necessary disclosure has been omitted.

Response: Management is currently confident of the abilities of the accounting staff to prepare interim financial statements. It is unclear what level of training may be needed to reach an appropriate level of expertise to prepare full disclosure year-end financial statements. Management confirms that the accounting staff possesses adequate skill, knowledge and experience to assume responsibility for the financial statements. Management will reevaluate year-end reporting controls annually and pursue additional training when it is considered cost beneficial.

# C. FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARD PROGRAMS AUDIT

Our tests did not reveal any findings or questioned costs relative to major federal award programs.

## Erica Firnhaber

Shelby County Treasurer 301 East Main Street Post Office Box 326 Shelbyville, IL 62565 Phone: 217/774-3841 Email: shcotre@shelbycounty-il.com Office Hours: 8-4 Monday-Friday

### CORRECTIVE ACTION PLAN 2 CFR § 200.511 (c) August 31, 2018

Finding	Planned Corrective Action	Anticipated	Responsible
Number		Completion Date	Contact Person
2018-001	Management will reevaluate year- end reporting controls annually and pursue additional training when it is considered cost beneficial.	8/31/19	Erica Firnhaber, County Treasurer

### SHELBY COUNTY, ILLINOIS SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED AUGUST 31, 2018

Finding Number Condition **Current Status** 2017-001 The County prepares interim Condition still exists. financial reports using software specifically designed for governmental reporting. These interim reports are reviewed by county management. For yearend reporting purposes, the County relies on the auditor to prepare drafts of full disclosure statements (including footnotes) in accordance with Government Accounting Standards Board Statements #34. The County currently lacks significant expertise to prepare year-end full disclosure financial statements without significant assistance from

the auditor.

### SHELBY COUNTY, ILLINOIS RECONCILIATION OF DHS FY18 FEDERAL FUNDS SUMMARY TO FEDERAL EXPENDITURES ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDING AUGUST 31, 2018

CFDA#		
10.557	Supplemental Nutrition Program for Women Infants and Children	
	Schedule of Expenditures of Federal Awards	
	Total Expenditures for the Fiscal Year 2018 Grant per DHS Federal Funds Summary, Contract #FCSWQ01093 Less expenditures reported on the Stall Year 2017 SEFA:	\$ 70,088
	Supplemental Nutrition Program Women, Infants, and Children	(9,125
	Expenditures reported on the Fiscal Year 2018 SEFA	\$ 60,963
	Expenditures from the FY19 Grant (Contract #FCSZQ01093) reported on the Fiscal Year 2018 SEFA Supplemental Nutrition Program Women, Infants, and Children	10,701
	Cash Expenditures reported on the Fiscal Year 2018 SEFA for Supplemental Nutrition Program for Women, Infants and Children	\$ 71,664
10.557	WIC - Breastfeeding Peer Counselor	
	Schedule of Expenditures of Federal Awards	
	Total Expenditures for the Fiscal Year 2018 Grant per DHS Federal Funds Summary Contract #FCSWQ01197 Less expenditures reported on the Fiscal Year 2017 SEFA:	\$ 7,000
	WIC - Breastfeeding Peer Counselor	(1,208
	Expenditures reported on the Fiscal Year 2018 SEFA	\$ 5,792
	Expenditures from the FY19 Grant (Contract #FCSXQ01197) reported on the Fiscal Year 2018 SEFA WIC - Breastfeeding Peer Counselor	820
	Cash Expanditures reported on the Elegai Veer 2048 SEEA for Manage Interna-	
	Cash Expenditures reported on the Fiscal Year 2018 SEFA for Women, Infants and Children Nutrition Program	\$ 6,612
10.557	Women, Infants, and Children Program Noncash	
	Schedule of Expenditures of Federal Awards	
	Total Expenditures for the Fiscal Year 2018 Grant per DHS Federal Funds Summary Less expenditures reported on the Fiscal Year 2017 SEFA	\$ 154,436 (25,720)
	Expenditures reported on the Fiscal Year 2018 SEFA	\$ 128,716
	Expenditures from the FY19 Grant reported on the Fiscal Year 2018 SEFA	21,857
	Noncash Expenditures reported on the Fiscal Year 2018 SEFA	\$ 150,573
	Total Expenditures reported on the Fiscal Year 2018 SEFA	\$ 228,849